



Westborough Hazard Mitigation Plan



Nichols Dam intake and spillway, Westborough, Massachusetts (CMRPC Photo)

Adopted by the Board of Selectmen February 14, 2017

Prepared by the **Central Massachusetts Regional Planning Commission**
2 Washington Square, Union Station
Worcester, MA 01604
www.cmrpc.org

&

Local Hazard Mitigation Team
Town of Westborough, Massachusetts

Acknowledgements

The Westborough Board of Selectmen extends its thanks to participants in the Local Hazard Mitigation Team:

Robert Rand, Fire Department/LEPC
George Barrette, Selectman
Amber Bock, Public Schools
Carl Balduf, Engineer
Alan Gordon, Police
John Walden, Public Works
Rich Voutas, Public Works
Tin Htway, Building/Zoning
Steven Baccari, Board of Health
Alma DeManche, Council on Aging
Nick Perron, Fire Department (former)

The Board likewise offers thanks to the Massachusetts Emergency Management Agency (MEMA) for guidance and feedback regarding this plan.

In addition, thanks are extended to the staff of the Central Massachusetts Regional Planning Commission for process facilitation and preparation of this document.

Central Massachusetts Regional Planning Commission

Andrew Loew, Principal Planner
Derrick Mathieu, Assistant Planner
John Mauro, Homeland Security Coordinator
Matthew Franz, GIS Analyst
Paul Dell'Aquila, Principal Planner (former)
Eric Smith, Principal Planner (former)
Mark Widner, Homeland Security Coordinator (former)

Contents

1.0 INTRODUCTION.....	3
1.1 Disaster Mitigation Plan.....	3
1.2 Plan Purpose	3
2.0 PLANNING PROCESS.....	3
3.0 REGIONAL AND COMMUNITY PROFILE.....	6
4.0 NATURAL HAZARD IDENTIFICATION AND ANALYSIS.....	7
4.1 Overview of Hazards and Impacts	8
4.2 Flooding.....	11
4.3 Severe Snowstorms / Ice Storms / Nor'easters	15
4.4 Hurricanes	18
4.5 Severe Thunderstorms / Wind / Tornado	22
4.6 Wildfires / Brush Fires.....	28
4.7 Earthquakes	33
4.8 Dam Failure	38
4.9 Drought	41
4.10 Extreme Temperatures	45
4.11 Other Hazards	48
4.12 Impacts of Climate Change on Hazards	49
5.0 CRITICAL FACILITIES & VULNERABLE POPULATIONS.....	52
5.1 Critical Facilities in Westborough.....	52
Category 1 – Emergency Response Facilities	53
Category 2 – Non Emergency Response Facilities	54
Category 3 – Dams	57
Category 4 – Facilities/Populations to Protect	57
6.0 EXISTING PROTECTION.....	61
6.1 Existing Protection Matrix.....	62
7.0 MITIGATION STRATEGY.....	67
7.1 Impact	67
7.2 Priority.....	67
7.3 Estimated Cost	68
8. PLAN ADOPTION, IMPLEMENTATION, AND MAINTENANCE	78
8.1 Plan Adoption.....	78
8.2 Plan Implementation.....	78
8.3 Plan Monitoring and Evaluation.....	79
8.4 Potential Federal and State Funding Sources	81
APPENDICES	91
A. Maps.....	91
B. Public Survey Results	91

C. Planning Team & Public Meetings 91

D. Certificate of Adoption..... 91

E. Glossary..... 91

1.0 INTRODUCTION

1.1 Disaster Mitigation Plan

Congress enacted the Disaster Mitigation Act of 2000 (DMA 2000) on October 10, 2000. Also known as the Stafford Act Amendments, the bill was signed into law by President Clinton on October 30, 2000, creating Public Law 106-390. The law established a national program for pre-disaster mitigation and streamlined the federal administration of disaster relief. Specific rules on the implementation of DMA 2000 were published in the Federal Register in February 2002 and required that all communities must have a Hazard Mitigation Plan in place in order to qualify for future federal disaster mitigation grants following a Presidential disaster declaration. The Hazard Mitigation Plan emphasizes measures that can be taken to reduce or prevent future disaster damages caused by natural hazards. In the context of natural hazard planning, Pre-Disaster Mitigation refers to any action that permanently reduces or eliminates long-term risks to human life and property.

1.2 Plan Purpose

New England weather is renowned for its mercurial and dramatic nature. Late summer hurricanes, major winter blizzards, and summer droughts are all part of climactic atmosphere in Central Massachusetts. These occur frequently enough to be familiar scenes to residents of Westborough. The intersection of these natural hazards with the built environment can transition these routine events into classified natural disasters. Since many towns historically developed along waterways as a corridor for transportation and power, they have evolved into riverine floodplains. The historical development pattern of Central Massachusetts makes the likelihood of a devastating impact of a natural disaster more likely.

This plan identifies the natural hazards facing the Town of Westborough, assesses the vulnerabilities of the area's critical facilities, infrastructure, residents, and businesses, and presents recommendations on how to mitigate the negative effects of typical natural hazards.

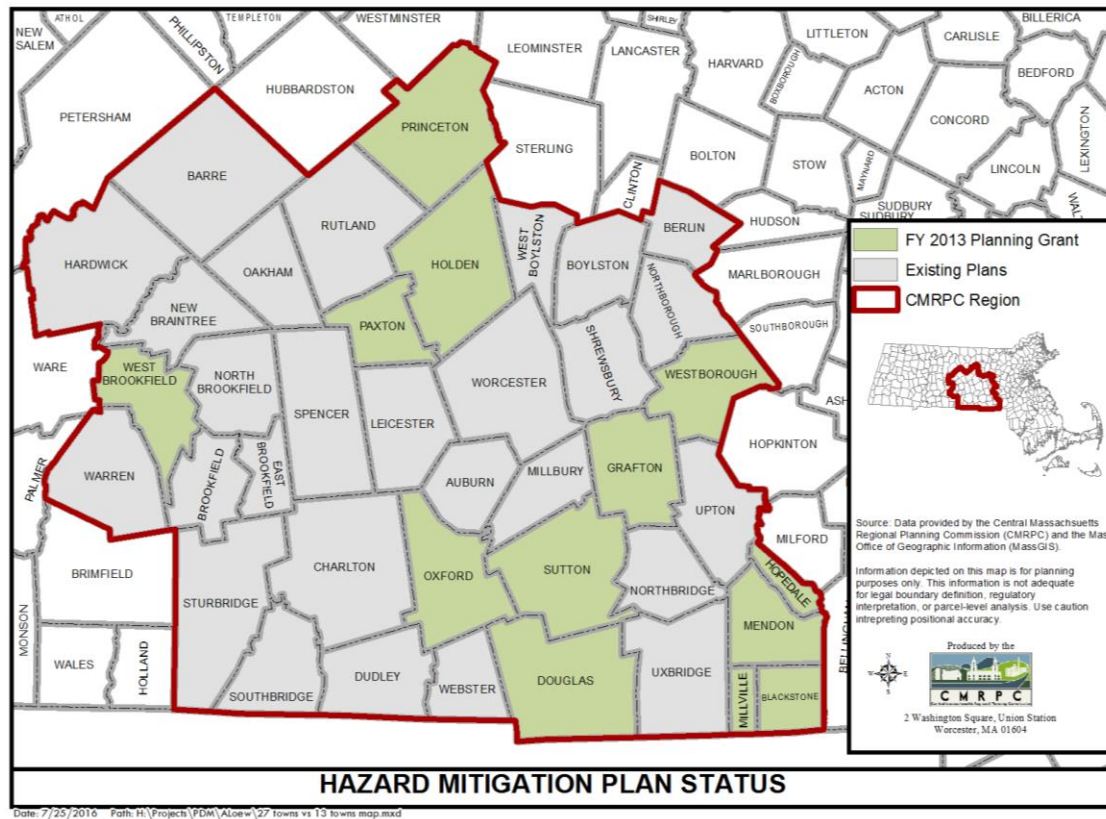
This effort has drawn from the knowledge of local municipal officials and residents, and the recommendations presented are intended to be realistic and effective steps for mitigating natural hazards. Implementation of these actions will translate into savings – fewer lives lost, less property destroyed, and less disruption to essential services.

2.0 PLANNING PROCESS

This Plan is funded through a Fiscal Year 2013 Pre-Disaster Mitigation grant to CMRPC from the Federal Emergency Management Agency (FEMA) through the Massachusetts Emergency

Management Agency (MEMA). Aside from Westborough, twelve other communities are participating in this round of planning: Blackstone, Douglas, Grafton, Holden, Hopedale, Mendon, Millville, Oxford, Paxton, Princeton, Sutton, and West Brookfield.

Figure 1



The planning process in each community was composed of two distinct but related phases – data collection and technical review, and public input and planning. Identification of natural hazards impacting participating communities was accomplished through review of available information from various sources. These included federal and state reports and datasets, existing plans, and in some cases engineering documents. An assessment of risks and vulnerabilities was performed primarily using geographic information systems (GIS) to identify the infrastructure (critical facilities, public buildings, roads, homes, businesses, etc.) at the highest risk for being damaged by hazards, particularly flooding. Local knowledge as imparted by town officials, staff, emergency management volunteers and others was a critical element of this phase.

The second phase of the process was focused on outreach, public participation and input, and planning. This phase was critical to ensuring awareness of the planning process among a wide range of local officials, coordinating plan elements with other sectors of the community, and

providing opportunities for public comment and input from a representative base of residents and other stakeholders in each community. Through this engagement, CMRPC was better able to gauge community priorities for mitigation and to understand local resources and existing policies and procedures. With this information in hand, the planning team was able to develop an informed and community-specific list of mitigation strategies for each participating town.

In Westborough, a planning team of local staff and volunteers led by Robert Rand of the Fire Department and LEPC met three times to discuss hazard areas, critical infrastructure and other assets, and plan priorities and strategies: December 8, 2014, January 13, 2015, and December 7, 2015. Participants included Robert Rand, Fire Department/LEPC; George Barrette, Selectman; Amber Bock, Public Schools; Alan Gordon, Police; John Walden, Public Works; Rich Voutas, Public Works; Carl Balduf, Engineer; Tin Htway, Building/Zoning; Steven Baccari, Board of Health; Alma DeManche, Council on Aging; and Nick Perron, Fire Department (former). Between meetings and during development of the draft and final plans, information and comments were shared among the local team and CMRPC. CMRPC held a public regional forum for the thirteen participating towns on November 5, 2015 to discuss the overall planning effort and to highlight best practices in mitigation efforts and policies for use by individual communities. Mr. Rand of the Fire Department represented Westborough at the forum. Also in late 2015, a public survey to gauge residents' concerns about (and experiences with) hazards was distributed on the Town's website. Around 30 residents participated, offering opinions on hazards and vulnerabilities, preferred means of emergency communication, and priorities and suggestions for future mitigation action. Survey responses were discussed by the planning team at its December 2015 meeting and informed development and prioritization of mitigation strategies.

As planning activities progressed, a public presentation was made by CMRPC at the September 13, 2016 meeting of the Westborough Board of Selectmen to provide a summary of key aspects of the draft Plan report then being finalized. The presentation was televised on the local cable access channel and the opportunity for public comment was emphasized. Materials and notes from the presentation and subsequent public discussion are included in the appendix. A full draft Plan was provided to the Town for distribution and made available online at CMRPC's website for public comment for two weeks starting on November 18, 2016. No substantive public comments were received. In addition, the final draft Plan was distributed to officials in all neighboring communities for review and input regarding shared hazards. Again, no comments were received.

The final draft Plan was submitted to MEMA for review on November 18, 2016 and was then relayed to FEMA for federal review. After receipt of FEMA's approval on December 21, 2016, a presentation of the final plan was made by CMRPC at the February 14, 2017 meeting of the

Board of Selectmen. At the meeting, the plan was formally adopted by vote of the Board.

The Westborough Planning Board is the primary Town agency responsible for regulating development in town, with additional jurisdiction over wetland areas provided by the Conservation Commission. The Planning Board and Conservation Commission were involved through participation by Town Planner Jim Robbins and Conservation Officer Derek Saari in the draft plan review process. In addition, CMRPC, the State-designated regional planning authority for Westborough, works with all agencies that regulate development in its region, including the municipal entities listed above and state agencies, such as Department of Conservation and Recreation and MassDOT. This regular involvement ensured that during the development of the Westborough Hazard Mitigation Plan, the operational policies and any mitigation strategies or identified hazards from these entities were incorporated.

See Appendix C for additional documentation of local stakeholder and public participation in the planning process.

3.0 REGIONAL AND COMMUNITY PROFILE

The Central Massachusetts Regional Planning Commission (CMRPC) region occupies roughly 1,000 square miles in the southern two-thirds of Worcester County, Massachusetts. The area surrounds the City of Worcester, which is the second-largest city in Massachusetts and New England, with a population of 182,511 as of the 2014 American Community Survey (five-year estimate). Nearly 563,000 people live in the CMRPC Region, of whom 18,481 reside in Westborough.

The CMRPC area is framed on the west by the Central Massachusetts uplands, on the south by Rhode Island and Connecticut, on the east by the Boston metropolitan area, and on the north by the Montachusett region in northern Worcester County. The forty-community region has been divided for planning purposes into six sub-regions, determined by shared characteristics and roadway corridors. Westborough is located in the Northeast sub-region consisting of five towns lying mostly within the Assabet and Nashua River watersheds, including: Berlin, Boylston, Northborough, Shrewsbury and Westborough.

Massachusetts has a humid continental climate, with maritime influences increasing from northwest to southeast. The Westborough area, as represented by National Weather Service data collected from 2000 through 2016 in nearby Worcester, sees monthly mean temperatures ranging from 24.4 degrees in January to 71 in July. Precipitation is relatively high at 49.15 inches annually, including 78 inches of snowfall. With a temperate climate and a location some 35 miles from the Atlantic coast, Westborough and its neighboring communities are subject to a

variety of severe weather, including hurricanes, nor'easters, thunderstorms, and blizzards. All of these are discussed more fully in Chapter 4.

The Town of Westborough, Massachusetts was incorporated in 1717. Westborough is located at the junction of Interstates 90 and 495 some 5 miles east of Worcester and 35 miles west of Boston, serving as a bedroom community for both cities and their larger suburbs. More recently, the town has become a major employment hub in its own right, particularly in technology and biosciences. Much of Westborough lies within the Assabet/Sudbury River Basin, except for the extreme southern edge, which lies in the Blackstone River Basin. Westborough is bordered by Northborough on the north, Southborough and Hopkinton on the east, Grafton and Upton on the south, and Shrewsbury on the west. Westborough has a total area of 21.6 square miles and a population of 18,481 (2014 American Community Survey).

Westborough is a growing community, though growth is moderating as buildable land becomes scarce following booms in the 1950s-60s and 1990s. According to the CMRPC Long Range Transportation Plan, Mobility 2040, Westborough is expected to experience low to moderate population growth over the next 25 years. The number of residents has grown from 14,133 in the 1990 US Census to 17,997 in 2000 to the currently (2014) estimated 18,481. Westborough is a moderately diverse town, with 73.8% of residents identifying as white, 18.3% as Asian, and 6.5% as Hispanic or Latino (any race). The age breakdown is broadly similar to Massachusetts state splits, with children under 19 (25.8%) and seniors 65 or over (13.5%) close to the state rates of 24.4% and 14.4% respectively. Median age is 42, slightly above the state median of 39.3.

At \$100,552, median household annual income is well above the state (\$67,846) and Worcester County (\$65,453) medians. Poverty is low at 4.4%, or less than half the state and county rates (both 11.6%). Housing costs are high for the Worcester area, with a median owner-occupied home valued at \$403,900, compared to \$329,900 for Massachusetts and \$255,600 for the county. More than 59% of occupied homes are detached or semi-detached single family houses; the remainder of units is in multi-unit structures. At 6.2%, vacancies are below the state (9.9%) and county (8.5%) numbers. Most homes are relatively new, with only 16.9% of units built before 1940, compared to nearly 34% for Massachusetts and almost 31% for Worcester County.

4.0 NATURAL HAZARD IDENTIFICATION AND ANALYSIS

The following section includes a summary of disasters that have affected or could affect Westborough. Historical research, discussions with local officials and emergency management personnel, available hazard mapping and other weather-related databases were used to develop this list. The most significant identified hazards are the following:

- Flooding
- Severe Snowstorms / Ice storms/ Nor'easters
- Hurricanes
- Severe Thunderstorms / Wind / Tornadoes
- Wildfires / Brushfires
- Earthquakes
- Dam failure
- Drought
- Extreme Temperatures
- Other hazards

4.1 Overview of Hazards and Impacts

This section examines the hazards in the Massachusetts State Hazard Mitigation Plan which are identified as likely to affect Westborough. The analysis is organized into the following sections: Hazard Description, Location, Extent, Previous Occurrences, Probability of Future Events, Impact, and Vulnerability. A description of each of these analysis categories is provided below.

Hazard Description

The natural hazards identified for Westborough are: Flooding, Severe snowstorms / Ice storms / Nor'easters, Hurricanes, Severe thunderstorms / Wind / Tornadoes, Wildfire / Brushfire, Earthquakes, Dam failure, and Drought. Many of these hazards result in similar impacts to a community. For example, hurricanes, tornadoes and severe snowstorms may cause wind-related damage.

Location

Location refers to the geographic areas within the planning area that are affected by the hazard. Some hazards affect the entire planning area universally, while others apply to a specific portion, such as a floodplain or area that is susceptible to wild fires. Classifications are based on the area that would potentially be affected by the hazard, on the following scale:

Table 1

Percentage of Town Impacted by Natural Hazard	
Land Area Affected by Occurrence	Percentage of Town Impacted
Large	More than 50% of the town affected

Medium	10 to 50% of the town affected
Small	Less than 10% of the town affected

Extent

Extent describes the strength or magnitude of a hazard. Where appropriate, extent is described using an established scientific scale or measurement system. Other descriptions of extent include water depth, wind speed, and duration.

Previous Occurrences

Previous hazard events that have occurred are described. Depending on the nature of the hazard, events listed may have occurred on a local, state-wide, or regional level.

Probability of Future Events

The likelihood of a future event for each natural hazard was classified according to the following scale:

Table 2

Frequency of Occurrence and Annual Probability of Given Natural Hazard	
Frequency of Occurrence	Probability of Future Events
Very High	70-100% probability in the next year
High	40-70% probability in the next year
Moderate	10-40% probability in the next year
Low	1-10% probability in the next year
Very Low	Less than 1% probability in the next year

Impact

Impact refers to the effect that a hazard may have on the people and property in the community, based on the assessment of extent described above. Impacts are classified according to the following scale:

Table 3

Impacts, Magnitude of Multiple Impacts of Given Natural Hazard	
Impacts	Magnitude of Multiple Impacts
Catastrophic	Multiple deaths and injuries possible. More than 50% of property in affected area damaged or destroyed. Complete shutdown of facilities for 30 days or more.
Critical	Multiple injuries possible. More than 25% of property in affected area damaged or destroyed. Complete shutdown of facilities for more than 1 week.
Limited	Minor injuries only. More than 10% of property in affected area damaged or destroyed. Complete shutdown of facilities for more than 1 day.
Minor	Very few injuries, if any. Only minor property damage and minimal disruption on quality of life. Temporary shutdown of facilities.

Vulnerability

Based on the above metrics, a hazard index rating was determined for each hazard. The hazard index ratings are based on a scale of 1 through 5 as follows:

- 1 – Highest risk
- 2 – High risk
- 3 – Medium risk
- 4 – Low risk
- 5 – Lowest risk

The ranking is qualitative and is based, in part, on local knowledge of past experiences with each type of hazard. The size and impacts of a natural hazard can be unpredictable. However; many of the mitigation strategies currently in place and many of those proposed for implementation can be applied to the expected natural hazards, regardless of their unpredictability.

Table 4

Hazard Identification and Analysis Worksheet for Westborough				
Type of Hazard	Location of Occurrence	Probability of Future Events	Impact	Hazard Risk Index Rating

Flooding	Medium	Moderate	Minor	3
Severe Snowstorms / Ice Storms/ Nor'easter	Large	Very High	Limited	2
Severe Thunderstorms /	Small	Moderate	Minor	2
Winds /	Small	Moderate	Limited	2
Tornadoes	Small	Very Low	Limited	4
Hurricanes	Large	Low	Limited	3
Wildfire / Brushfire	Small	Moderate	Minor	4
Earthquakes	Large	Very Low	Minor	5
Dam Failure	Small	Very Low	Limited	4
Drought	Large	Very Low	Minor	4
Extreme Temperatures	Large	Moderate	Limited	4

Based on Massachusetts State Hazard Mitigation Plan, 2013; modified to reflect conditions in Westborough

4.2 Flooding

Hazard Description

Flooding was among the most prevalent natural hazards identified by local officials in Westborough. Flooding is generally caused by hurricanes, nor'easters, severe rainstorms, and thunderstorms. Global climate change has the potential to exacerbate these issues over time with the potential for more severe and frequent storm and rainfall events. There are several different types of flood hazards – from stormwater inundation and poor drainage infrastructure to riverine flooding and storm surges to dam failures. The most extensive damage would result from dam failure. However, the most frequent flood threat is due to riverine and stormwater flooding.

Location

Flooding and flood-prone areas in Westborough are closely associated with the course of the

Assabet River, the Sudbury River, and associated impoundments and wetlands. Historically, the Assabet and Sudbury flooded seasonally, impacting parts of Westborough; a series of flood control dams was installed by the USDA and Commonwealth of Massachusetts between 1962 and 1987.

According to a GIS analysis performed by CMRPC, there are 215 properties in Westborough that are susceptible to 100-year floods, with 206 of them containing structures. While there is some upland terrain in the northern and southwestern parts of town, much of Westborough is low-lying, include large wetlands, which themselves cover almost 685 acres (or 5%) of town. As a result, the location of this hazard is “medium”. Map 2 in Appendix A illustrates the FEMA FIRM 100-year flood zones in town, as well as locally-identified flooding areas. See below for discussion of previous flood occurrences and their locations.

Extent

The average annual precipitation for Westborough and surrounding areas in central Massachusetts has been 45 to 50 inches during the past several years.

Water levels in Westborough’s rivers, streams, and wetlands rise and fall seasonally and during high rainfall events. High water levels are typical in spring, due to snowmelt and ground thaw. This is the period when flood hazards are normally expected. Low water levels occur in summer due to high evaporation and plant uptake (transpiration). At any time, heavy rainfall may create conditions that raise water levels in rivers and streams above bank full stage, which then overflow adjacent lands.

Based on past records and the knowledge and experience of members of the Westborough Hazard Mitigation team and residents, the extent of the impact of localized flooding would be "minor".

Previous Occurrences

In addition to the floodplains mapped by FEMA for the 100-year and 500-year flood, Westborough often experiences minor flooding at isolated locations due to problem culverts, beaver dams, past development in inappropriate areas, and other drainage problems. The following specific flooding locations were identified by the Westborough Hazard Mitigation Team based on knowledge of past flood events:

- Flanders Road, near #165 (partly within 100 year flood zone; wetlands)
- Oak Street and Chauncy Street area (partly within 100 year flood zone; Chauncy Lake)

- Harvey Lane, O'Neil Drive and Chestnut Street area (partly within 100 year flood zone; unnamed brook and wetlands)
 - On occasion, flooding from same brook as above impacts West Main Street near the High School access road
- Warren Street, Morse Street, and Upton Road area (partly within 100 year flood zone; Jackstraw Brook; some drainage improvement work has been completed but the upgrades are not considered sufficient to mitigate major floods)
- Upton Road (partly within 100 year flood zone; at Westborough Reservoir aka Sandra Pond)
- Bowman Street and Bowman Lane area (partly within the 100 year flood zone; Jackstraw Brook and Westborough Reservoir)
- Maynard Street (partly within the 100 year flood zone; Assabet River)
- East Main Street at the CSX/MBTA viaduct near Willow Street (adjacent to 100 year flood zone; problem culvert on drainage ditch along railroad tracks which connects to Rutters Brook; area is barely above Cedar Swamp elevation)
- Route 135 (Milk Street) at Route 9 overpass (adjacent to 100 year flood zone; wetlands and unnamed Assabet River tributary)
- West Main Street between Kay Street and Adams Street (partly within 500 year flood zone; unnamed brook flowing into Nichols Reservoir; lacks upstream detention area)
- West Main Street at Jasper Street (partly within 500 year flood zone; unnamed brook)
- Route 30 (Nourse Street) between Glen Street and Jasper Street (partly within 500 year flood zone; two unnamed brooks)
- Meadow Road area (partly within 100 year flood zone; impacts Town's wastewater treatment plant)
- Rogers Road and Forest Lane area (adjacent to 100 year flood zone and large wetlands; potentially impacts Senior Center, Hastings Elementary, and Housing Authority's Cedar Estates elderly/disabled complex)

In addition to the locations listed here (and mapped in Appendix A, Map 2), there are many areas with no record of previous flood incidents that could be affected in the future by heavy rain and runoff.

In recent years, there have been 9 loss claims in Westborough made by FEMA NFIP participants, totaling \$30,890. At this time, Westborough has no repetitive loss structures. As defined by the National Flood Insurance Program (NFIP), a repetitive loss property is any property which the NFIP has paid two or more flood claims of \$1,000 or more in any given 10-year period since 1978. For more information on repetitive losses see www.fema.gov/repetitive-flood-claims-grant-program-fact-sheet.

Probability of Future Events

Based upon previous data, there is "moderate" probability of localized flooding occurring in Westborough.

Impact

The Town faces a "minor" impact, with less than 10% of total town area likely to be affected by a flooding event.

Utilizing the GIS analysis noted above, the total value of the structures on the 215 parcels that are susceptible to a 100-year flood is approximately \$62,895,900.

HAZUS- MH (multiple-hazards) is a computer program developed by FEMA to estimate losses due to a variety of natural hazards. The HAZUS software was used to model potential damages to the community from a 10,000 cubic feet per second (cfs) flood event, which would be greater than either a 100-year or 500-year flood event.

Table 5

Estimated Damage from Flood	
	10,000 cfs flood event
Building Characteristics	
Estimated total number of buildings	5,761
Estimated total building replacement value (2010 \$)	\$ 3,164,723,000
Building Damage	
# of buildings sustaining minor damage (1-10%)	101
# of buildings sustaining moderate damage (11-40%)	40
# of buildings sustaining severe damage (41-50%)	0
# of buildings destroyed	0
Population Needs	
# of households displaced	593
# of people seeking public shelter	1,209
Debris	
Building debris generated (tons)	2,600
# of truckloads to clear building debris	104
Value of Damage	
Total property damage (buildings and content)	\$ 80,140,000
Total losses due to business interruption	\$ 730,000

Though there are no recorded instances of a flood event of this size, this model was included in order to present a reasonable “worst case scenario” that would help planners and emergency personnel evaluate the impacts of flooding that might be more likely in the future, as we enter into a period of more intense and frequent storms. For more information on the HAZUS-MH software, go to <http://www.fema.gov/hazus-software>.

Vulnerability

Based on this analysis, Westborough faces a hazard index rating of “3 - medium risk” from flooding. Critical facilities impacted by flooding in the past and/or vulnerable to floods include the wastewater treatment plant (WWTP), multiple sewer pump stations, the High School (primarily the access road), Hastings Elementary School, the Senior Center and adjacent Housing Authority complex and evacuation routes including Flanders Road, Route 135 and Route 30. If evacuation routes and critical facilities such as those listed above are flooded everyday Town functions, emergency response and/or evacuations could be hampered.

4.3 Severe Snowstorms / Ice Storms / Nor’easters

Hazard Description

Severe winter storms can pose a significant risk to property and human life. Severe snowstorms and ice storms can involve rain, freezing rain, ice, snow, cold temperatures and wind. Heavy snowfall and extreme cold can immobilize an entire region. Even areas that normally experience mild winters can be hit with a major snowstorm or extreme cold. Winter storms can result in flooding, storm surge, closed highways, blocked roads, downed power lines and hypothermia. A northeast coastal storm, known as a nor’easter, is typically a large counter-clockwise wind circulation around a low-pressure center often resulting in heavy snow, high winds, and rain.

Location

The entire Town of Westborough is susceptible to severe snowstorms, which means the location of occurrence is “large.” Because these storms occur regionally, they would impact the entire Town.

Extent

The Northeast Snowfall Impact Scale (NESIS) developed by Paul Kocin of The Weather Channel and Louis Uccellini of the National Weather Service (Kocin and Uccellini, 2004) characterizes and ranks high-impact Northeast snowstorms. These storms have large areas of 10-

inch snowfall accumulations and greater. NESIS has five categories: Extreme, Crippling, Major, Significant, and Notable. The index differs from other meteorological indices in that it uses population information in addition to meteorological measurements. Thus NESIS gives an indication of a storm's societal impacts.

NESIS scores are a function of the area affected by the snowstorm, the amount of snow, and the number of people living in the path of the storm. The aerial distribution of snowfall and population information are combined in an equation that calculates a NESIS score which varies from around one for smaller storms to over ten for extreme storms. The raw score is then converted into one of the five NESIS categories. The largest NESIS values result from storms producing heavy snowfall over large areas that include major metropolitan centers.

Table 6

Northeast Snowfall Impact Scale Categories		
Category	NESIS Value	Description
1	1—2.499	Notable
2	2.5—3.99	Significant
3	4—5.99	Major
4	6—9.99	Crippling
5	10.0+	Extreme

Source: <http://www.ncdc.noaa.gov/snow-and-ice/rsi/nesis>

Previous Occurrences

Based on data available from the National Oceanic and Atmospheric Administration, there are 58 high-impact snowstorms since 1958 that have affected the Northeast Corridor. Of these, 29 storms resulted in snowfalls in Westborough of at least 10 inches. These storms are listed in the table below:

Table 7

Winter Storms Producing over 10 Inches of Snow in Westborough, 1958-2015			
Date	NESIS Value	NESIS Category	NESIS Classification
2/8/2015	1.32	1	Notable
1/29/2015	5.42	3	Major

Winter Storms Producing over 10 Inches of Snow in Westborough, 1958-2015			
Date	NESIS Value	NESIS Category	NESIS Classification
1/25/2015	2.62	2	Significant
3/4/2013	3.05	2	Significant
2/7/2013	4.35	3	Major
1/26/2011	2.17	1	Notable
1/9/2011	5.31	3	Major
12/24/2010	4.92	3	Major
2/23/2010	5.46	3	Major
12/18/2009	3.99	2	Significant
3/15/2007	2.54	2	Significant
2/12/2006	4.10	3	Major
1/21/2005	6.80	4	Crippling
2/15/2003	7.50	4	Crippling
3/31/1997	2.29	1	Notable
2/8/1994	5.39	3	Major
3/12/1993	13.2	5	Extreme
2/10/1983	6.25	4	Crippling
4/6/1982	3.35	2	Significant
2/5/1978	5.78	3	Major
1/19/1978	6.53	4	Crippling
2/18/1972	4.77	3	Major
2/22/1969	4.29	3	Major
2/8/1969	3.51	2	Significant
2/5/1967	3.50	2	Significant
2/2/1961	7.06	4	Crippling
1/18/1961	4.04	3	Major
12/11/1960	4.53	3	Major
3/2/1960	8.77	4	Crippling
2/14/1958	6.25	4	Crippling

Source: <http://www.ncdc.noaa.gov/snow-and-ice/rsi/nesis>

Probability of Future Events

Based upon the availability of records for Worcester County, the likelihood that a severe snow storm will affect Westborough is “very high” (greater than 70 percent in any given year).

Research on climate change indicates that there is great potential for stronger, more frequent storms as the global temperature increases. The Massachusetts State Climate Change Adaptation

Report has additional information about the impact of climate change and can be accessed at www.mass.gov/eea/air-water-climate-change/climate-change/.

Impact

The Town faces a “limited” impact or less than 10 percent of total property damaged, from snowstorms.

The weight from multiple snowfall events can test the load ratings of building roofs and potentially cause significant damage. Multiple freeze-thaw cycles can also create large amounts of ice and make for even heavier roof loads.

Other impacts from snowstorms and ice storms include:

- Disrupted power and phone service
- Unsafe roadways and increased traffic accidents
- Infrastructure and other property are also at risk from severe winter storms and the associated flooding that can occur following heavy snow melt.
- Tree damage and fallen branches that cause utility line damage and roadway blockages
- Damage to telecommunications structures
- Reduced ability of emergency officials to respond promptly to medical emergencies or fires

Vulnerability

Based on the above assessment, Westborough has a hazard index rating of “2 — high risk” from snowstorms and ice storms.

Utilizing the Town’s median home value of \$403,900 (American Community Survey, 2014 5-year estimate), combined with the total value of all property, \$3,677,163,152 (Massachusetts Department of Revenue, 2016), and an estimated 5 percent of damage to 10 percent of residential structures, approximately \$18,385,816 worth of damage could occur from a severe snowstorm. This is a rough estimate and likely reflects a worst-case scenario. The cost of repairing or replacing the roads, bridges, utilities, and contents of structures is not included in this estimate.

4.4 Hurricanes

Hazard Description

Hurricanes are classified as cyclones and defined as any closed circulation developing around a low-pressure center in which the winds rotate counter-clockwise in the Northern Hemisphere (or

clockwise in the Southern Hemisphere) and whose diameter averages 10 to 30 miles across. The primary damaging forces associated with these storms are high-level sustained winds and heavy precipitation. Hurricanes are violent rainstorms with strong winds that can reach speeds of up to 200 miles per hour and which generate large amounts of precipitation. Hurricanes generally occur between June and November and can result in flooding and wind damage to structures and above-ground utilities.

Location

Because of the hazard's regional nature, all of Westborough is at risk from hurricanes, meaning the location of occurrence is "large." Ridgetops are more susceptible to wind damage. Areas susceptible to flooding are also likely to be affected by heavy rainfall.

Extent

As an incipient hurricane develops, barometric pressure (measured in millibars or inches) at its center falls and winds increase. If the atmospheric and oceanic conditions are favorable, it can intensify into a tropical depression. When maximum sustained winds reach or exceed 39 miles per hour, the system is designated a tropical storm, given a name, and is closely monitored by the National Hurricane Center in Miami, Florida. When sustained winds reach or exceed 74 miles per hour the storm is deemed a hurricane. Hurricane intensity is further classified by the Saffir-Simpson Hurricane Wind Scale, which rates hurricane wind intensity on a scale of 1 to 5, with 5 being the most intense.

Table 8

Saffir-Simpson Scale	
Category	Maximum Sustained Wind Speed (MPH)
1	74–95
2	96–110
3	111–129
4	130–156
5	157 +

Source: National Hurricane Center, 2012

Previous Occurrences

Hurricanes that have affected the region in which Westborough is located are shown in the following table:

Table 9

Major Hurricanes and Tropical Storms Affecting the region		
Hurricane/Storm Name	Year	Saffir/Simpson Category (when reached MA)
Great Hurricane of 1938	1938	3
Great Atlantic Hurricane	1944	1
Hurricane Dog	1950	Unclear
Carol	1954	3
Edna	1954	1
Diane	1955	Tropical Storm
Donna	1960	Unclear, 1 or 2
Belle	1976	Minor Storm
Gloria	1985	1
Bob	1991	2
Floyd	1999	Tropical Storm
Irene	2011	Tropical Storm
Sandy	2012	“Super Storm”

Source: National Oceanic and Atmospheric Administration

Probability of Future Events

Westborough's location in central Massachusetts approximately 45 miles inland reduces the risk of extremely high winds that are associated with hurricanes, although it can still experience some high wind events. Based upon past occurrences, it is reasonable to say that there is a “low” probability (1 percent to 10 percent chance) of a hurricane in any year. Climate change is projected to result in more severe weather, including increased occurrence of hurricanes and tropical storms. Because of this, the occurrence of hurricanes will increase in the future.

Impact

A description of the damages that could occur due to a hurricane is described by the Saffir-Simpson scale, as shown below:

Table 10

Hurricane Damage Classifications			
Storm Category	Damage Level	Description of Damages	Wind Speed (MPH)
1	MINIMAL	No real damage to building structures. Damage primarily to unanchored mobile homes, shrubbery, and trees. Also, some coastal flooding and minor pier damage. An example of a Category 1 hurricane is Hurricane Dolly (2008).	74-95
	Very dangerous winds will produce some damage		
2	MODERATE	Some roofing material, door, and window damage. Considerable damage to vegetation, mobile homes, etc. Flooding damages piers and small craft in unprotected moorings may break their moorings. An example of a Category 2 hurricane is Hurricane Francis in 2004.	96-110
	Extremely dangerous winds will cause extensive damage		
3	EXTENSIVE	Some structural damage to small residences and utility buildings, with a minor amount of curtain wall failures. Mobile homes are destroyed. Flooding near the coast destroys smaller structures, with larger structures damaged by floating debris. Terrain may be flooded well inland. An example of a Category 3 hurricane is Hurricane Ivan (2004).	111-129
	Devastating damage will occur		
4	EXTREME	More extensive curtain wall failures with some complete roof structure failure on small residences. Major erosion of beach areas. Terrain may be flooded well inland. An example of a Category 4 hurricane is Hurricane Charley (2004).	130-156
	Catastrophic damage will occur		
5	CATASTROPHIC	Complete roof failure on many residences and industrial buildings. Some complete building failures with small utility buildings blown over or away. Flooding causes major damage to lower floors of all structures near the shoreline. Massive evacuation of residential areas may be required. An example of a Category 5 hurricane is Hurricane Andrew (1992).	157+
	Catastrophic damage will occur		

The Town faces a “limited” impact from hurricanes, with 10 percent or less of Westborough affected.

Vulnerability

Based on the above analysis, W has a hazard index rating of “3 – medium risk” from hurricanes.

HAZUS- MH (multiple-hazards) is a computer program developed by FEMA to estimate losses due to a variety of natural hazards. The HAZUS software was used to model potential damages to the community from a 100-year and 500-year hurricane event; storms that are 1% and .02% likely to happen in a given year, and roughly equivalent to a Category 2 and Category 4 hurricane. The damages caused by these hypothetical storms were modeled as if the storm track passed directly through the Town, bringing the strongest winds and greatest damage potential.

Table 11

Estimated Damage from Hurricanes		
	100 Year	500 Year
Building Characteristics		
Estimated total number of buildings	5,761	
Estimated total building replacement value (2010 \$)	\$ 3,164,723,000	
Building Damage		
# of buildings sustaining minor damage	145	825
# of buildings sustaining moderate damage	19	182
# of buildings sustaining severe damage	0	8
# of buildings destroyed	0	2
Population Needs		
# of households displaced	5	56
# of people seeking public shelter	0	10
Debris		
Building debris generated (tons)	912	4,514
Tree debris generated (tons)	6,185	15,090
# of truckloads to clear building debris	36	181
Value of Damage (thousands of dollars)		
Total property damage (buildings and content)	\$ 11,822.61	\$50,222.50
Total losses due to business interruption	\$ 522.74	\$4,449.62

Though there are no recorded instances of a hurricane equivalent to a 500-year storm passing through Massachusetts, this model was included in order to present a reasonable “worst case scenario” that would help planners and emergency personnel evaluate the impacts of storms that might be more likely in the future, as we enter into a period of more intense and frequent storms. For more information on the HAZUS-MH software, go to <http://www.fema.gov/hazus-software>.

4.5 Severe Thunderstorms / Wind / Tornado

Hazard Description

A thunderstorm is a storm with lightning and thunder produced by a cumulonimbus cloud, usually producing gusty winds, heavy rain, and sometimes generating hail. Effective January 5, 2010, the NWS modified the hail size criterion to classify a thunderstorm as ‘severe’ when it produces damaging wind gusts in excess of 58 mph (50 knots), hail that is 1 inch in diameter or larger (quarter size), or a tornado (NWS, 2013).

Wind is air in motion relative to surface of the earth. For non-tropical events over land, the NWS issues a Wind Advisory (sustained winds of 31 to 39 mph for at least 1 hour or any gusts 46 to 57 mph) or a High Wind Warning (sustained winds 40+ mph or any gusts 58+ mph). For non-tropical events over water, the NWS issues a small craft advisory (sustained winds 25-33 knots), a gale warning (sustained winds 34-47 knots), a storm warning (sustained winds 48 to 63 knots), or a hurricane force wind warning (sustained winds 64+ knots). For tropical systems, the NWS issues a tropical storm warning for any areas (inland or coastal) that are expecting sustained winds from 39 to 73 mph. A hurricane warning is issued for any areas (inland or coastal) that are expecting sustained winds of 74 mph. Effects from high winds can include downed trees and/or power lines and damage to roofs, windows, etc. High winds can cause scattered power outages. High winds are also a hazard for the boating, shipping, and aviation industry sectors.

Tornadoes are swirling columns of air that typically form in the spring and summer during severe thunderstorm events. In a relatively short period of time and with little or no advance warning, a tornado can attain rotational wind speeds in excess of 250 miles per hour and can cause severe devastation along a path that ranges from a few dozen yards to over a mile in width. The path of a tornado may be hard to predict because they can stall or change direction abruptly. Within Massachusetts, tornadoes have occurred most frequently in the Connecticut River Valley and in western Worcester County, with Westborough some 30 miles east of the zone of most frequent past occurrence. High wind speeds, hail, and debris generated by tornadoes can result in loss of life, downed trees and power lines, and damage to structures and other personal property (cars, etc...).

Location

As per the Massachusetts Hazard Mitigation Plan, the entire Town is at risk of high winds, severe thunderstorms, and tornadoes. The plan identifies Westborough and its surrounding communities as having a moderate frequency of tornado occurrence within the Massachusetts context. However, the actual area affected by thunderstorms, wind, or tornadoes is “small,” with less than 10 percent of the Town generally affected.

Extent

An average thunderstorm is 15 miles across and lasts 30 minutes; severe thunderstorms can be much larger and longer. Southern New England typically experiences 10 to 15 days per year with severe thunderstorms. Thunderstorms can cause hail, wind, and flooding.

Tornadoes are measured using the enhanced F-Scale, shown with the following categories and corresponding descriptions of damage:

Table 12

Enhanced Fujita Scale Levels and Descriptions of Damage			
EF-Scale Number	Intensity Phrase	3-Second Gust (MPH)	Type of Damage Done
EF0	Gale	65–85	Some damage to chimneys; breaks branches off trees; pushes over shallow-rooted trees; damages to sign boards.
EF1	Moderate	86–110	The lower limit is the beginning of hurricane wind speed; peels surface off roofs; mobile homes pushed off foundations or overturned; moving autos pushed off the roads; attached garages may be destroyed.
EF2	Significant	111–135	Considerable damage. Roofs torn off frame houses; mobile homes demolished; boxcars pushed over; large trees snapped or uprooted; light object missiles generated.
EF3	Severe	136–165	Roof and some walls torn off well-constructed houses; trains overturned; most trees in forest uprooted.
EF4	Devastating	166–200	Well-constructed houses leveled; structures with weak foundations blown off some distance; cars thrown and large missiles generated.

Table 13 - Extent Scale for Hail

CONVERTING TRADITIONAL HAIL SIZE DESCRIPTIONS

Traditional object-to-size conversion for assessment and translation of severe hail reports. We encourage *measurement*, not estimation, of hail size.

HAIL SIZE (in.)	OBJECT ANALOG REPORTED
-----------------	------------------------

.50	Marble, moth ball
.75	Penny
.88	Nickel
1.00	Quarter
1.25	Half dollar
1.50	Walnut, ping pong
1.75	Golf ball
2.00	Hen egg
2.50	Tennis ball
2.75	Baseball
3.00	Tea cup
4.00	Grapefruit
4.50	Softball

Previous Occurrences

Because thunderstorms and wind affect the town regularly on an annual basis, there are not significant records available for these events. As per the Massachusetts Hazard Mitigation Plan, there are approximately 10 to 30 days of thunderstorm activity in the state each year.

In Worcester County, there have been a number of F1 tornadoes occurring sporadically over the years. However, a data search for tornadoes rating 3 or above, or resulting in death/injury, or significant property damage, identifies the following events:

- In 1953, an F4 tornado struck Worcester before hitting Westborough, killing six in town. Overall there were 1,200 injured and 90+ dead. Damage was extensive. The same day, an F3 tornado began in the Sutton, 5 miles southwest of Westborough.
- In 1981 an F3 tornado struck, resulting in just 3 injuries and very little reported property damage.
- In June 2011, an F3 tornado struck Massachusetts. Few deaths were reported, all in Hampden County. No deaths were reported in Worcester County.



Figure 2- Photo: MEMA 2011



Figure 3 - Above: NASA released this image of part of the 39-mile-long tornado track through south-central Mass. The image was captured June 5, 2011 by Landsat 5 satellite.

Probability of Future Events

One measure of tornado activity is the tornado index value. It is calculated based on historical tornado events data using USA.com algorithms. It is an indicator of the relative tornado activity level in a region. A higher tornado index value means a higher chance of tornado events. Index values for Westborough and its surroundings are shown below.

Table 14

Tornado Index Value	
Town of Westborough	111.23
Worcester County	120.35
Massachusetts	87.60
United States	136.45

Source: <http://www.usa.com/massachusetts-state-natural-disasters-extremes.htm>

Despite the available historical record with one known tornado, as well as Westborough's location in a moderate-to-high density cluster of tornado activity for Massachusetts, there is a “very low” probability (less than 1 percent chance in any given year) of a tornado affecting town. There is a “moderate” (10 percent to 40 percent chance in any given year) probability of a severe thunderstorm and/or damaging high winds in any year.

Impact

Overall, Westborough faces a “minor” impact from severe thunderstorms, and a “limited” impact from severe winds, or tornados, with 10 percent or less of the Town likely to be affected.

As indicated as part of the Enhanced Fujita Scale Levels for tornados, the following impacts can result from a tornado:

- EF0 - Some damage to chimneys; breaks branches off trees; pushes over shallow-rooted trees; damages to sign boards.
- EF1 - The lower limit is the beginning of hurricane wind speed; peels surface off roofs; mobile homes pushed off foundations or overturned; moving autos pushed off the roads; attached garages may be destroyed.
- EF2 - Considerable damage. Roofs torn off frame houses; mobile homes demolished; boxcars pushed over; large trees snapped or uprooted; light object missiles generated.
- EF3 - Roof and some walls torn off well-constructed houses; trains overturned; most trees in forest uprooted.
- EF4 - Well-constructed houses leveled; structures with weak foundations blown off some distance; cars thrown and large missiles generated.

Vulnerability

Based on the above assessment, Westborough has a hazard index rating of “2- high risk” from severe thunderstorms and winds, and a “4 – low risk” from tornadoes.

The potential for locally catastrophic damage is a factor in any tornado, severe thunderstorm, or wind event, as evidenced by the 1953 tornado. In Westborough, a tornado that hit residential areas would leave much more damage than a tornado with a travel path that ran along the town’s uplands, where less settlement has occurred. Most buildings in the town have not been built to Zone 1, Design Wind Speed Codes. The first edition of the Massachusetts State Building Code went into effect on January 1, 1975, and 60.1% percent of the town’s 7,551 occupied housing

units was constructed in 1979 or earlier (American Communities Survey, 2014 5-year estimate). Utility lines throughout town are vulnerable, particularly where trees have not been trimmed recently. The local planning team did not indicate any critical facilities that are particularly vulnerable to strong winds and tornados.

Utilizing the Town's median home value \$403,900 (American Community Survey, 2014 5-year estimate), combined with the total value of all property, \$3,677,163,152 (Massachusetts Dept. of Revenue, 2016), and an estimated 10 percent of damage to 5 percent of all structures, the estimated amount of damage from a tornado is \$18,385,316. The cost of repairing or replacing the roads, bridges, utilities, and contents of structures is not included in this estimate.

4.6 Wildfires / Brush Fires

Hazard Description

Wildfires are typically larger fires, involving full-sized trees as well as meadows and scrublands. Brushfires are uncontrolled fires that occur in meadows and scrublands, but do not involve full-sized trees. Typical causes of brushfires and wildfires are lightning strikes, human carelessness, and arson.

FEMA has classifications for 3 different classes of wildfires:

- Surface fires are the most common type of wildfire, with the surface burning slowly along the floor of a forest, killing or damaging trees.
- Ground fires burn on or below the forest floor and are usually started by lightening
- Crown fires move quickly by jumping along the tops of trees. A crown fire may spread rapidly, especially under windy conditions.

Potential vulnerabilities to wildfires include damage to structures and other improvements, and impacts on natural resources. Smoke and air pollution from wildfires can be a health hazard, especially for sensitive populations including children, the elderly, and those with respiratory and cardiovascular diseases.

Location

Worcester County has approximately 645,000 acres of forested land, which accounts for 64% of total land area (Massachusetts Office of GIS, 2007). In Westborough, an estimated 41.4% of the land is forested. While Westborough is developed in a mostly middle-density suburban pattern and few uninterrupted tracts of forest are present, the substantial tree coverage does present some

risk for wildfires and brush fires, as does the intermingling of forests and subdivisions. The total amount of town that could be affected by a wildfire is categorized as “small,” or less than 10 percent of the total area.

Around 90% of Westborough residents are served by the Town's public water system, which is also used for fire control. The remaining 10% of water users are served by private wells. Municipal water is drawn from Westborough Reservoir (aka Sandra Pond) as well as several groundwater wells. Redundancy is provided through cross-connection with the water systems of neighboring Northborough and Southborough, which are part of the larger Mass. Water Resources Authority (MWRA) service area for metro Boston, drawing from the Quabbin Reservoir. Some chemical treatment incompatibilities exist between the Westborough and MWRA systems, but for the purposes of fire control there would be no problems. Westborough's Fire Department does not operate rural firefighting infrastructure such as cisterns or dry hydrants; wildfires in outlying areas are addressed by tanker trucks or by drawing water from an available surface water body. See Figure 7 for a map of the water service area.

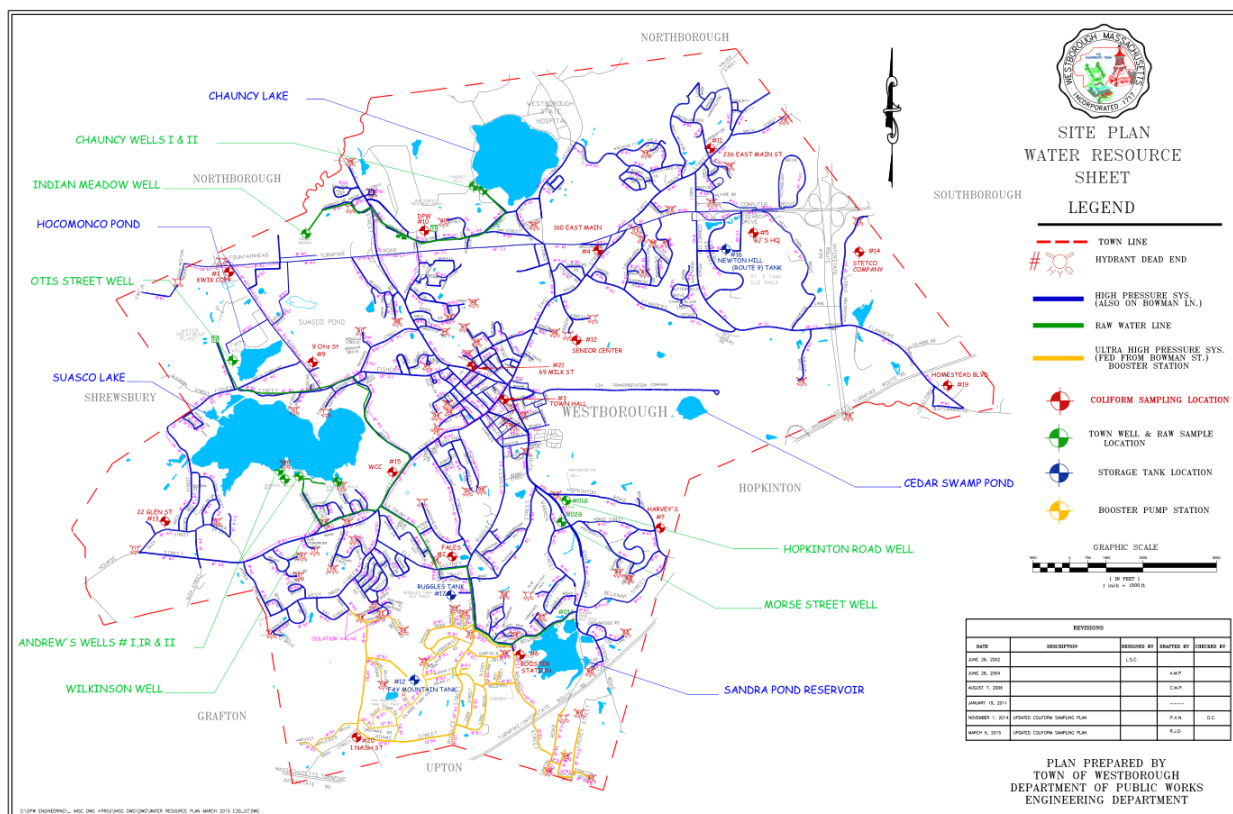


Figure 7 – Town of Westborough Water Service Area

Extent

Wildfires can cause widespread damage. They can spread very rapidly, depending on local wind speeds and can be very difficult to get under control. Fires can last for several hours up to several days.

In Westborough approximately 41% percent of the town's total land area is forested, and is therefore at risk of fire, but this forested area is generally scattered throughout the community, with developed areas, rivers and major transportation corridors (I-495, I-90, Routes 9 and 30) breaking up the forest. In drought conditions, a brushfire or wildfire would be a matter of concern. As noted in the next section describing previous occurrences of wildfire, there have not been any major wildfires recorded in Westborough in recent decades. Based on historic data for 2001-2013, it is estimated that a brush fire might destroy 10 to 50 acres of forested area (Massachusetts Fire Incident Reporting System).

The overall extent of wildfires is shown in the table below:

Table 15 - Extent of Wildfires

Rating	Basic Description	Detailed Description
CLASS 1: Low Danger (L) Color Code: Green	Fires not easily started	Fuels do not ignite readily from small firebrands. Fires in open or cured grassland may burn freely a few hours after rain, but wood fires spread slowly by creeping or smoldering and burn in irregular fingers. There is little danger of spotting.
CLASS 2: Moderate Danger (M) Color Code: Blue	Fires start easily and spread at a moderate rate	Fires can start from most accidental causes. Fires in open cured grassland will burn briskly and spread rapidly on windy days. Woods fires spread slowly to moderately fast. The average fire is of moderate intensity, although heavy concentrations of fuel – especially draped fuel -- may burn hot. Short-distance spotting may occur, but is not persistent. Fires are not likely to become serious and control is relatively easy.
CLASS 3: High Danger (H) Color Code: Yellow	Fires start easily and spread at a rapid rate	All fine dead fuels ignite readily and fires start easily from most causes. Unattended brush and campfires are likely to escape. Fires spread rapidly and short-distance spotting is common. High intensity burning may develop on slopes or in concentrations of fine fuel. Fires may become serious and their control difficult, unless they are hit hard and fast while small.

Rating	Basic Description	Detailed Description
<p>CLASS 4: Very High Danger (VH)</p> <p>Color Code: Orange</p>	<p>Fires start very easily and spread at a very fast rate</p>	<p>Fires start easily from all causes and immediately after ignition, spread rapidly and increase quickly in intensity. Spot fires are a constant danger. Fires burning in light fuels may quickly develop high-intensity characteristics - such as long-distance spotting - and fire whirlwinds, when they burn into heavier fuels. Direct attack at the head of such fires is rarely possible after they have been burning more than a few minutes.</p>
<p>CLASS 5: Extreme (E)</p> <p>Color Code: Red</p>	<p>Fire situation is explosive and can result in extensive property damage</p>	<p>Fires under extreme conditions start quickly, spread furiously and burn intensely. All fires are potentially serious. Development into high-intensity burning will usually be faster and occur from smaller fires than in the Very High Danger class (4). Direct attack is rarely possible and may be dangerous, except immediately after ignition. Fires that develop headway in heavy slash or in conifer stands may be unmanageable while the extreme burning condition lasts. Under these conditions, the only effective and safe control action is on the flanks, until the weather changes or the fuel supply lessens.</p>

Previous Occurrences

Westborough has a professional fire department with round-the-clock staffing. There have not been any major forest fires in Westborough in recent decades; fire department staff note that certain forested areas previously known for fire risk have been developed for residential or commercial use, thereby reducing the risk. During the period 2001-2013, there were between 10 and 37 brush fires per year in town, with burned acreage ranging from essentially 0 to more than 20 per year. Almost 74 total acres burned over that 12-year period. There were two individual wildfires involving 5 acres or more, in 2001 and 2011 (all data from the Massachusetts Fire Incident Reporting System). The map below illustrates statewide wildfires of all types from 2001-2009; during the period depicted, Westborough experienced fewer than 50 wildfires and less than 100 total acres burned. Westborough issues permits for controlled burning of yard waste.

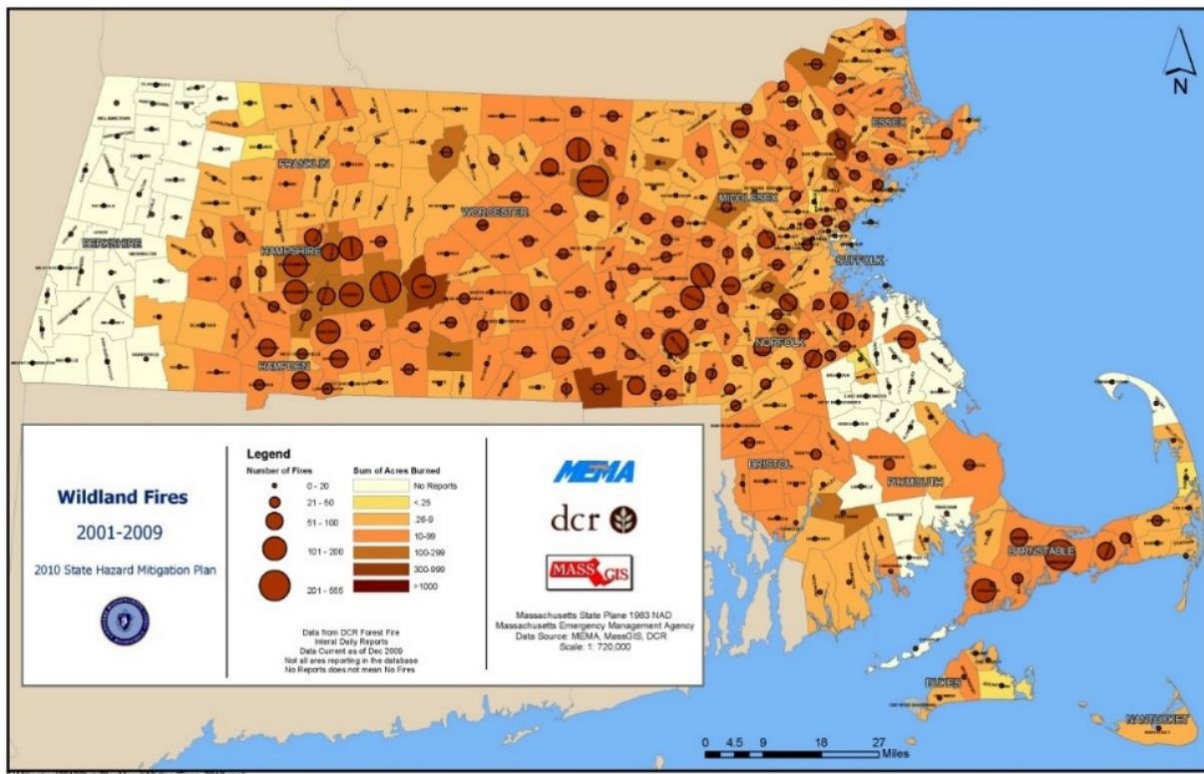


Figure 4 - Wildfires statewide from 2001-2009

Probability of Future Events

In accordance with the Massachusetts Hazard Mitigation Plan, the Westborough Hazard Mitigation Team found it is difficult to predict the likelihood of wildfires in a probabilistic manner because the number of variables involved. However, based on regular previous occurrences of minor brush fires, the planning team determined the probability of future damaging wildfire events to be “moderate” (10 percent to 40 percent probability in the next year).

Climate scenarios project summer temperature increases between 2° C and 5° C and precipitation decreases of up to 15 percent. Such conditions would exacerbate summer drought and further promote high-elevation wildfires, releasing stores of carbon and further contributing to the buildup of greenhouse gases. Forest response to increased atmospheric carbon dioxide—the so-called “fertilization effect”—could also contribute to more tree growth and thus more fuel for fires, but the effects of carbon dioxide on mature forests are still largely unknown.

Climate change is also predicted to bring increased wind damage from major storms, as well as new types of pests to the region. Both increased wind and the introduction of new pests could potentially create more debris in wooded areas and result in a larger risk of fires.

Impact

While a large wildfire could in theory damage much of Westborough, most forested areas are small and intermingled with developed land, meaning that wildfire-affected areas may cause localized damage, but are unlikely to spread widely. For this reason, the town faces a “minor” impact from wildfires, with little damage likely to occur.

Both wildfires and brush fires can consume homes, other buildings and/or agricultural resources. The impact of wildfires and brush fires are as follows:

- Impact to benefits that people receive from the environment, such as food/water and the regulation of floods and drought
- Impact on local heritage, through the destruction of natural features
- Impact to the economy, due to damage to property and income from land following a wildfire
- Impact through the destruction of people and property

Vulnerability

Based on the above assessment, Westborough has a hazard risk index of “4 – low risk” from wildfires. Vulnerability is higher in the small portion of town that is not served by the municipal water system (see Figure 7).

Utilizing the Town’s median home value of 403,900 (American Community Survey, 2014 5-year estimate), combined with the total value of all property, \$3,677,163,152 (Massachusetts Dept. of Revenue, 2016), and an estimated 5 percent of damage to 1 percent of all structures, the estimated amount of damage from a wildfire is \$1,838,582. The cost of repairing or replacing the roads, bridges, utilities, and contents of structures is not included in this estimate.

4.7 Earthquakes

Hazard Description

An earthquake is a sudden, rapid shaking of the ground that is caused by the breaking and shifting of rock beneath the Earth’s surface. Earthquakes can occur suddenly, without warning, at any time of the year. Ground shaking from earthquakes can rupture gas mains and disrupt other utility service, damage buildings, bridges and roads, and trigger other hazardous events such as avalanches, flash floods (dam failure) and fires. Un-reinforced masonry buildings,

buildings with foundations that rest on filled land or unconsolidated, unstable soil, and mobile homes not tied to their foundations are at risk during an earthquake.

Location

Because of the regional nature of the hazard, the entire Town of Westborough is susceptible to earthquakes. This makes the location of occurrence “large,” or over 50 percent of the total area.

Extent

The magnitude of an earthquake is measured using the Richter Scale, which measures the energy of an earthquake by determining the size of the greatest vibrations recorded on the seismogram. On this scale, one step up in magnitude (from 5.0 to 6.0, for example) increases the energy more than 30 times.

Table 16

Richter Scale Magnitudes and Effects	
Magnitude	Effects
< 3.5	Generally not felt, but recorded.
3.5 - 5.4	Often felt, but rarely causes damage.
5.4 - 6.0	At most slight damage to well-designed buildings. Can cause major damage to poorly constructed buildings over small regions.
6.1 - 6.9	Can be destructive in areas up to about 100 kilometers across where people live.
7.0 - 7.9	Major earthquake. Can cause serious damage over larger areas.
8 or >	Great earthquake. Can cause serious damage in areas several hundred kilometers across.

The intensity of an earthquake is measured using the Modified Mercalli Scale. This scale quantifies the effects of an earthquake on the Earth’s surface, humans, objects of nature, and man-made structures on a scale of I through XII, with I denoting a weak earthquake and XII denoting an earthquake that causes almost complete destruction.

Table 17

Modified Mercalli Intensity Scale for and Effects			
Scale	Intensity	Description of Effects	Corresponding Richter Scale Magnitude
I	Instrumental	Detected only on seismographs.	

Modified Mercalli Intensity Scale for and Effects			
Scale	Intensity	Description of Effects	Corresponding Richter Scale Magnitude
II	Feeble	Some people feel it.	< 4.2
III	Slight	Felt by people resting; like a truck rumbling by.	
IV	Moderate	Felt by people walking.	
V	Slightly Strong	Sleepers awake; church bells ring.	< 4.8
VI	Strong	Trees sway; suspended objects swing, objects fall off shelves.	< 5.4
VII	Very Strong	Mild alarm; walls crack; plaster falls.	< 6.1
VIII	Destructive	Moving cars uncontrollable; masonry fractures, poorly constructed buildings damaged.	
IX	Ruinous	Some houses collapse; ground cracks; pipes break open.	< 6.9
X	Disastrous	Ground cracks profusely; many buildings destroyed; liquefaction and landslides widespread.	< 7.3
XI	Very Disastrous	Most buildings and bridges collapse; roads, railways, pipes and cables destroyed; general triggering of other hazards.	< 8.1
XII	Catastrophic	Total destruction; trees fall; ground rises and falls in waves.	> 8.1

Source: US Federal Emergency Management Agency

Previous Occurrences

Although New England has not experienced a damaging earthquake since 1755, seismologists state that a serious earthquake occurrence is possible. There are five seismological faults in Massachusetts, but there is no discernible pattern of previous earthquakes along these fault lines. Earthquakes occur without warning and may be followed by aftershocks. Most older buildings and infrastructure were constructed without specific earthquake resistant design features.

The most recent notable (Magnitude or Intensity 4 or greater) earthquakes to affect Massachusetts since 1900 are shown in the table below:

Table 18

Notable Earthquakes in Massachusetts 1900 – 2007			
Location	Date	Magnitude	MMI
Nantucket, MA	October 25, 1965	4.7	5.0
Cape Anne, MA	January 7, 1925	4.0	5.0

Wareham, MA	April 25, 1924	4.0	5.0
Newbury, MA	June 10, 1951	4.0	5.0

Source: Northeast States Emergency Consortium website, <http://nsec.org/massachusetts-earthquakes/>

Additionally, a table showing historic incidences of earthquakes for the six New England states are shown in the table below:

Table 19

New England States Record of Historic Earthquakes		
State	Years of Record	Number of Earthquakes
Connecticut	1668 - 2007	137
Maine	1766 - 2007	544
Massachusetts	1668 - 2007	355
New Hampshire	1638 - 2007	360
Rhode Island	1776 - 2007	38
Vermont	1843 - 2007	73
New York	1840 - 2007	755
<i>Total Number of Earthquakes within the New England states between 1638 and 2007 is 2262.</i>		

Source: Northeast States Emergency Consortium website, <http://nsec.org/massachusetts-earthquakes/>

Probability of Future Events

One measure of earthquake activity is the Earthquake Index Value. It is calculated based on historical earthquake events data using USA.com algorithms. It is an indicator of the earthquake activity level in a region. A higher earthquake index value means a higher chance of earthquake events. Data was used for Worcester County to determine the Earthquake Index Value as shown in the table below:

Table 20

Earthquake Index for Worcester County	
Worcester County	0.34
Massachusetts	0.70
United States	1.81

Source: *USA.com*

The local Hazard Mitigation Team reports that no earthquakes have been felt in Westborough, though concerns remain that a strong quake could cause gas main leaks (and fires) and widespread infrastructure damage, as well as substantial damage to homes and medium-rise residential complexes.

Based upon existing records, there is a “very low” frequency (less than 1 percent probability in any given year) of an earthquake in Westborough.

Impact

Massachusetts introduced earthquake design requirements into its building code in 1975 and improved building code for seismic reasons in the 1980s. However, these specifications apply only to new buildings or to extensively-modified existing buildings. Buildings, bridges, water supply lines, electrical power lines and facilities built before the 1980s may not have been designed to withstand the forces of an earthquake. The first edition of the Massachusetts State Building Code went into effect on January 1, 1975, and 60.1% percent of the town’s 7,551 occupied housing units was constructed in 1979 or earlier (American Communities Survey, 2014 5-year estimate). The seismic standards were upgraded with the 1997 revision of the State Building Code. Despite its older housing stock, Westborough faces a “minor” impact from earthquakes, with little damage likely to occur due to the extreme rarity of damaging events.

Vulnerability

Based on the above analysis, Westborough has a hazard index rating of “5- lowest risk” from earthquakes. HAZUS- MH (multiple-hazards) is a computer program developed by FEMA to estimate losses due to a variety of natural hazards. The HAZUS earthquake module allows users to define an earthquake magnitude and model the potential damages caused by that earthquake as if its epicenter had been at the geographic center of the study area. For the purposes of this plan, a magnitude 5.0 earthquake was selected for analysis. Historically, major earthquakes are rare in New England, although a magnitude 5 event occurred in 1963.

Table 21 - Estimated Damages from an Earthquake

	Magnitude 5.0
Building Characteristics	
Estimated total number of buildings	5,761
Estimated total building replacement value (2010 \$)	\$ 3,164,723,000
Building Damages	
# of buildings sustaining slight damage	1,228
# of buildings sustaining moderate damage	631

	Magnitude 5.0
# of buildings sustaining extensive damage	151
# of buildings completely damaged	28
Population Needs	
# of households displaced	152
# of people seeking public shelter	77
Debris	
Building debris generated (tons)	53,000
# of truckloads to clear debris (@ 25 tons/truck)	2,120
Value of Damages (dollars)	
Total property damage	\$274,860,000
Total losses due to business interruption	\$39,550,000

For more information on the HAZUS-MH software, go to www.fema.gov/hazus-software.

In addition to the general impacts identified by HAZUS, the planning team noted that gas mains, other infrastructure, and residences (especially multi-story complexes) could be vulnerable to a moderate-to-extreme earthquake.

4.8 Dam Failure

Hazard Description

Dams and their associated impoundments provide many benefits to a community, such as water supply, recreation, hydroelectric power generation, and flood control. However, they also pose a potential risk to lives and property. Dam failure is not a common occurrence, but dams do represent a potentially disastrous hazard. When a dam fails, the potential energy of the stored water behind the dam is released rapidly. Most dam failures occur when extreme floodwaters overtop dams, causing rapid deterioration through erosion of upper dam surfaces. Often dam breaches lead to catastrophic consequences as the water rushes in a torrent downstream flooding an area engineers refer to as an “inundation area.” The number of casualties and the amount of property damage will depend upon the timing of the warning provided to downstream residents, the number of people living or working in the inundation area, and the number of structures in the inundation area.

Many dams in Massachusetts were built during the 19th century without the benefit of modern engineering design and construction oversight. Dams of this age can fail because of structural

problems due to age and/or lack of proper maintenance, as well as from structural damage caused by an earthquake or flooding.

The Massachusetts Department of Conservation and Recreation Office of Dam Safety is the agency responsible for regulating dams in the state (M.G.L. Chapter 253, Section 44 and the implementing regulations 302 CMR 10.00). To be regulated, these dams are in excess of 6 feet in height (regardless of storage capacity) and have more than 15 acre-feet of storage capacity (regardless of height). Dam safety regulations enacted in 2005 transferred significant responsibilities for dams from the Commonwealth of Massachusetts to dam owners, including the responsibility to conduct dam inspections.

Location

According to the Massachusetts Office of Dam Safety, there are eight dams in Westborough, of which one is High Hazard and two are Significant Hazard. The Town of Westborough operates both Significant Hazard dams as part of its municipal water supply. Three Significant Hazard dams – including MA000445, Whitehall Reservoir Dam – along Whitehall Brook in neighboring Hopkinton are immediately upstream of Westborough, but represent very little risk to the community due to lack of development in the presumed inundation area, which lies within the Cedar Swamp conservation area. The names and hazard levels of dam structures within Westborough are listed below and are mapped in Appendix A.

Table 22

National ID	Dam Name	Owner Type	Hazard Potential	Notes
MA00940	Upper Sandra Pond Reservoir Dam	Town of Westborough	Significant Hazard	Upgraded 2005-07 (\$360,000)
MA02927	Old Cider Mill Pond Dam	Private	N/A	
MA02929	Whittemore Pond Dam	Private	N/A	
MA02928	Quick Pond Dam	Private	N/A	
MA01000	George H. Nichols Multipurpose Dam	DCR - Dept. of Conservation & Recreation	High Hazard	Upgraded in 2010-12 using \$2.5 million in USDA and state funds.
MA00939	Lower Sandra Pond Reservoir Dam	Town of Westborough	Significant Hazard	Upgraded 2005-07 (\$360,000)
MA02930	Leombruno Pond Dam	Private	N/A	
MA02926	Farm Pond Dam	Private	N/A	

Inundation areas for these dams cover less than 10% of the town, or a “small” portion of its area.

Extent

Often dam or levee breaches lead to catastrophic consequences as the water ultimately rushes in a torrent downstream flooding an area engineers refer to as an “inundation area.” The number of casualties and the amount of property damage will depend upon the timing of the warning provided to downstream residents, the number of people living or working in the inundation area, and the number of structures in the inundation area.

Dams in Massachusetts are assessed according to their risk to life and property. The state has three hazard classifications for dams:

- *High Hazard:* Dams located where failure or improper operation will likely cause loss of life and serious damage to homes, industrial or commercial facilities, important public utilities, main highways, or railroads.
- *Significant Hazard:* Dams located where failure or improper operation may cause loss of life and damage to homes, industrial or commercial facilities, secondary highways or railroads or cause interruption of use or service of relatively important facilities.
- *Low Hazard:* Dams located where failure or improper operation may cause minimal property damage to others. Loss of life is not expected.

Previous Occurrences

To date, there have been no catastrophic dam failures in Westborough.

Probability of Future Events

While Westborough has a handful of High and Significant Hazard dams, there are no reported previous dam failure events in the 150-plus years that dams have been present. Probability for future failure events is therefore “very low” with less than 1 percent chance of a dam bursting in any given year.

Impact

The Town faces a “limited” impact from failure of dams with, with 10 to 25 percent of the affected area likely to see damage.

It is not possible to estimate the property loss impacts of dam failure quantitatively given the large number of variables involved in failure events. Qualitatively, losses from failure of an individual dam could be significant but would be geographically limited to portions of the dam’s inundation zone.

Vulnerability

In accordance with the Massachusetts Hazard Mitigation Plan, a quantitative vulnerability analysis could not be completed to estimate potential losses from a dam failure event. Based on a mostly qualitative assessment, Westborough has a hazard index rating of “4 – limited” from dam failure. The local team did not note any particular concerns about dams, especially given the recent upgrades at the three higher-hazard structures in town.

4.9 Drought

Hazard Description

Drought is a normal, recurrent feature of climate. It occurs almost everywhere, although its features vary from region to region. In the most general sense, drought originates from a deficiency of precipitation over an extended period of time, resulting in a water shortage for some activity, group, or environmental sector. Reduced crop, rangeland, and forest productivity; increased fire hazard; reduced water levels; increased livestock and wildlife mortality rates; and damage to wildlife and fish habitat are a few examples of the direct impacts of drought. Of course, these impacts can have far-reaching effects throughout the region and even the country.

Location

Because of this hazard’s regional nature, a drought would likely impact the entire community, meaning the location of occurrence is “large” or over 50 percent of the town.

Extent

The severity of a drought would determine the scale of the event. Around 90% of Westborough residents are served by the Town's public water system, which is also used for fire control. The remaining 10% of water users are served by private wells. Municipal water is drawn from Westborough Reservoir (aka Sandra Pond) as well as several groundwater wells. Redundancy is provided through cross-connection with the water systems of neighboring Northborough and Southborough, which are part of the larger Mass. Water Resources Authority (MWRA) service area for metro Boston, drawing from the Quabbin Reservoir. Some chemical treatment incompatibilities exist between the Westborough and MWRA systems, but in an extreme drought scenario, access to MWRA would provide valuable backup.

The US Drought Monitor also records information on historical drought occurrence. Unfortunately, data are only available at the state level. The US Drought Monitor categorizes drought on a D0-D4 scale as shown below.

Table 23

U.S. Drought Monitor		
Classification	Category	Description
D0	Abnormally Dry	Going into drought: short-term dryness slowing planting, growth of crops or pastures. Coming out of drought: some lingering water deficits; pastures or crops not fully recovered
D1	Moderate Drought	Some damage to crops, pastures; streams, reservoirs, or wells low, some water shortages developing or imminent; voluntary water-use restrictions requested
D2	Severe Drought	Crop or pasture losses likely; water shortages common; water restrictions imposed
D3	Extreme Drought	Major crop/pasture losses; widespread water shortages or restrictions
D4	Exceptional Drought	Exceptional and widespread crop/pasture losses; shortages of water in reservoirs, streams, and wells creating water emergencies

Source: US Drought Monitor, <http://droughtmonitor.unl.edu/>.

Previous Occurrences

In Massachusetts, six major droughts have occurred statewide since 1930, though the Westborough area has been spared the most severe impacts in each case according to USGS Water Supply Paper for Massachusetts #2375. These historic major droughts range in severity and in length, lasting from three to eight years. In many of these droughts, water-supply systems around the state were found to be inadequate. Water was piped in to urban areas, and water-supply systems were modified to permit withdrawals at lower water levels. The following table displays peak drought severity since 2000, from the US Drought Monitor:

Table 24

Annual Drought Status	
Year	Maximum Severity
2000	No drought
2001	D2 conditions in 21% of the state
2002	D2 conditions in 100% of the state
2003	No drought
2004	D0 conditions in 48% of the state
2005	D1 conditions in 7% of the state
2006	D0 conditions in 98% of the state

Annual Drought Status	
Year	Maximum Severity
2007	D1 conditions in 71% of the state
2008	D0 conditions in 69% of the state
2009	D0 conditions in 45% of the state
2010	D1 conditions in 27% of the state
2011	D0 conditions in 0.01% of the state
2012	D2 conditions in 51% of the state
2013	D1 conditions in 60% of the state
2014	D1 conditions in 54% of the state
2015	D1 conditions in 58% of the state
2016 (to Nov. 7)	D3 conditions in 52% of the state

Source: US Drought Monitor

In Westborough, drought impacts have been minimal in recent decades, even in the ongoing drought of 2015-16. The municipal system has been able to maintain service with assistance from a full outdoor watering ban aided by enhanced enforcement and a ban (implemented around a decade ago) in outdoor sprinkler systems at all new construction. The DPW and Board of Health have not had requests for assistance from private well users during the current drought. Anecdotal reports from the 1960s indicate that some well users lost water service during a multi-year drought in that period.

Probability of Future Events

In Westborough, as in the rest of the state, extreme and exceptional droughts occur at a “very low” probability (1 to 10 percent in the next year). Based on past events and current criteria outlined in the Massachusetts Drought Management Plan, it appears that central Massachusetts may be slightly more vulnerable than parts of eastern Massachusetts to severe drought conditions. However, many factors, such as water supply sources, population, economic factors (i.e., agriculture based economy), and infrastructure, may affect the severity and length of a drought event. When evaluating the region’s risk for drought on a national level, utilizing a measure called the Palmer Drought Severity Index from the National Drought Mitigation Center at the University of Nebraska, Massachusetts is historically in the lowest percentile for severity and risk of drought.

As with all communities in normally precipitation-rich Massachusetts, Westborough is unlikely to be adversely affected by anything other than a major, extended drought. While such a drought would require water saving measures to be implemented, foreseeable damage to structures or

loss of life resulting from the hazard would likely be very limited, with modest increased risk of damaging forest or brush fires.

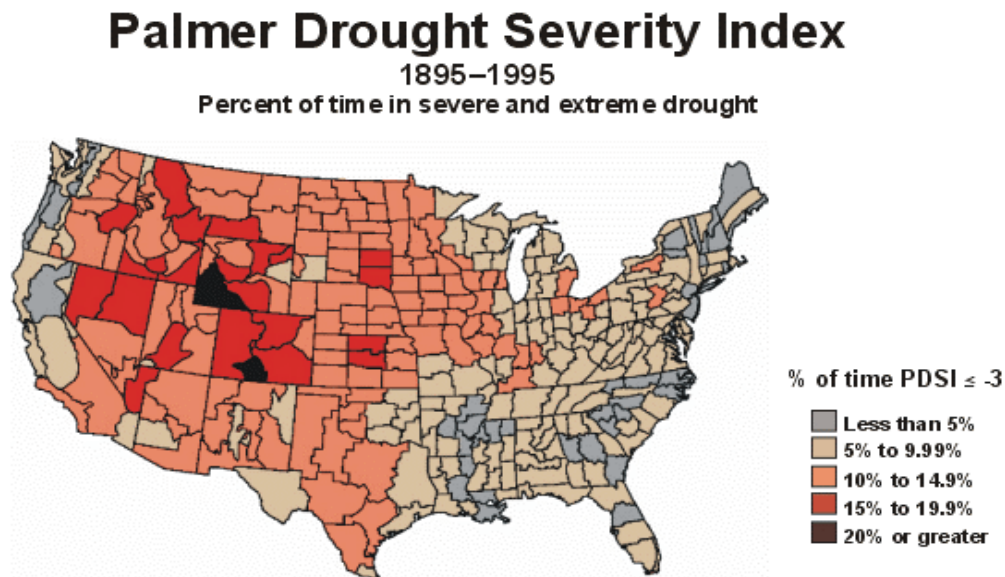


Figure 5

Impact

The impact of droughts is categorized by the U.S. Drought Monitor include:

- Slowing or loss of crops and pastures
- Water shortages or restrictions
- Minor to significant damage to crops, pastures;
- Low water levels in streams, reservoirs, or wells

Impacts in Westborough may vary among customers of the water system and private well users. The local planning team reports that in droughts in the 1960s, some residential wells ran dry, while the Town's water system was able to maintain service. So while the impact of a drought can be assessed as “minor” overall, with very little damage to people or property likely to occur, impacts may be higher in parts of town that are not located within the public water service area.

Vulnerability

Based on the above assessment, Westborough has a hazard index rating of “4 – low risk” from drought. Minimal or no loss of property, or damage to people or property is expected due to this

hazard. Vulnerability is higher in areas outside the municipal water service area (see Section 4.6).

4.10 Extreme Temperatures

Hazard Description

As per the Massachusetts Hazard Mitigation Plan, extreme cold is a dangerous situation that can result in health emergencies for susceptible people, such as those without shelter or who are stranded or who live in homes that are poorly insulated or without heat. There is no universal definition for extreme temperatures, with the term relative to local weather conditions. For Massachusetts, extreme temperatures can be defined as those that are far outside the normal ranges. The average temperatures for Massachusetts are:

- Winter (Dec-Feb) Average = 27.51°F
- Summer (Jun-Aug) Average = 68.15°F

Criteria for issuing alerts for Massachusetts are provided on National Weather Service web pages at www.weather.gov/box/criteria.

Location

Extreme temperatures can be expected to be fairly uniform across Westborough during a given weather event, due to the town's lack of extreme elevations, urban areas, and coastal areas. Therefore this hazard is of "large" geographic coverage.

Extent

As per the Massachusetts Hazard Mitigation Plan, the extent (severity or magnitude) of extreme cold temperatures are generally measured through the Wind Chill Temperature Index. Wind Chill Temperature is the temperature that people and animals feel when outside and it is based on the rate of heat loss from exposed skin by the effects of wind and cold. The chart shows three shaded areas of frostbite danger. Each shaded area shows how long a person can be exposed before frostbite develops. In Massachusetts, a wind chill warning is issued by the NWS Taunton Forecast Office when the Wind Chill Temperature Index, based on sustained wind, is -25°F or lower for at least three hours.

Extreme temperatures would affect the whole community.

Wind Chills

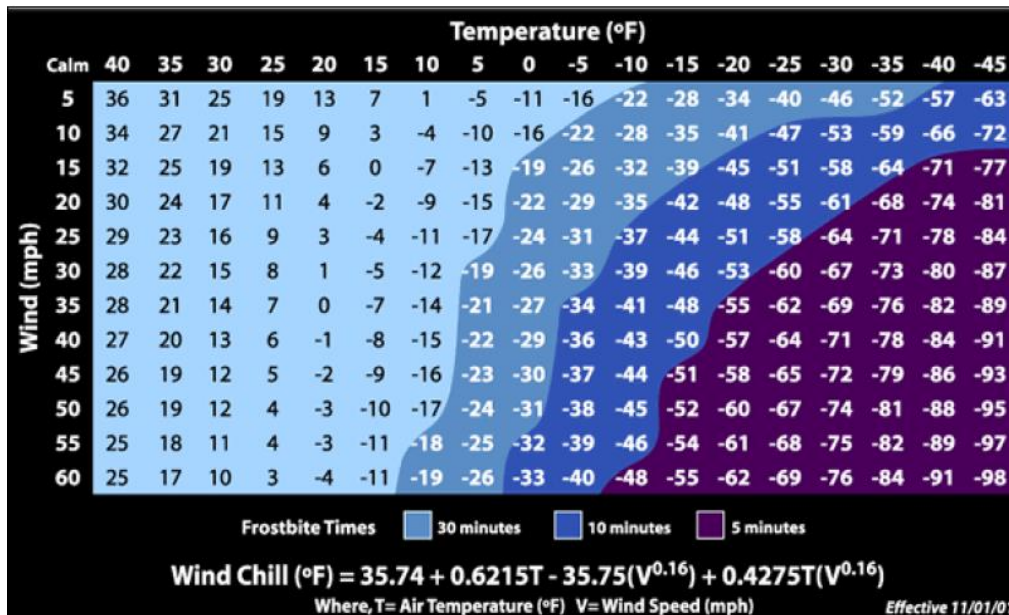


Figure 6

For extremely hot temperatures, the heat index scale is used, which combines relative humidity with actual air temperature to determine the risk to humans. The NWS issues a Heat Advisory when the Heat Index is forecast to reach 100-104 degrees F for 2 or more hours. The NWS issues an Excessive Heat Warning if the Heat Index is forecast to reach 105+ degrees F for 2 or more hours. The following chart indicates the relationship between heat index and relative humidity:

Heat Index

Table 25

Relative Humidity (%)		80	82	84	86	88	90	92	94	96	98	100	102	104	106	108	110
	40	80	81	83	85	88	91	94	97	101	105	109	114	119	124	130	136
	45	80	82	84	87	89	93	96	100	104	109	114	119	124	130	137	
	50	81	83	85	88	91	95	99	103	108	113	118	124	131	137		
	55	81	84	86	89	93	97	101	106	112	117	124	130	137			
	60	82	84	88	91	95	100	105	110	116	123	129	137				
	65	82	85	89	93	98	103	108	114	121	128	136					
	70	83	86	90	95	100	105	112	119	126	134						
	75	84	88	92	97	103	109	116	124	132							
	80	84	89	94	100	106	113	121	129								
	85	85	90	96	102	110	117	126	135								
	90	86	91	98	105	113	122	131									
	95	86	93	100	108	117	127										
	100	87	95	103	112	121	132										
Category		Heat Index		Health Hazards													
Extreme Danger		130 °F – Higher		Heat Stroke or Sunstroke is likely with continued exposure.													
Danger		105 °F – 129 °F		Sunstroke, muscle cramps, and/or heat exhaustion possible with prolonged exposure and/or physical activity.													
Extreme Caution		90 °F – 105 °F		Sunstroke, muscle cramps, and/or heat exhaustions possible with prolonged exposure and/or physical activity.													
Caution		80 °F – 90 °F		Fatigue possible with prolonged exposure and/or physical activity.													

Previous Occurrences

The following are some of the lowest temperatures recorded in parts of Massachusetts for the period from 1895 to present (Source: NOAA, www.ncdc.noaa.gov). Westborough's temperature range is essentially the same as in Worcester, located some 5 miles away and at a similar elevation.

- Blue Hills, MA: –21°F
- Boston, MA: –12°F
- Worcester, MA: –19°F

The following are some of the highest temperatures recorded for the period from 1895 to present (also NOAA):

- Blue Hills, MA: 101°F
- Boston, MA: 102°F
- Worcester, MA: 96°F

Probability of Future Events

The probability of future extreme heat and extreme cold is considered to be "moderate," or between 10 and 40 percent in the next year.

Impact

The impact of extreme heat or cold in Westborough is considered to be "limited," with no property damage and very limited effect on humans. Extreme temperatures are of some concern for the local Hazard Mitigation Team due to health threats to the very young and very old.

Vulnerability

Westborough's vulnerability from extreme heat and cold is considered to be, "4 - Low Risk."

4.11 Other Hazards

In addition to the hazards identified in previous sections, the Hazard Mitigation Team reviewed the other hazards listed in the Massachusetts Hazard Mitigation Plan: coastal hazards, atmospheric hazards, ice jams, coastal erosion, sea level rise, nor'easters, and tsunamis. It was determined that these hazards are either irrelevant to Westborough due to the town's location, or in the case of nor'easters, that the hazard is already included within another hazard described above (severe winter storms).

One other hazard that can affect Westboro is landslides. Landslides occur in all U.S. states and territories. In a landslide, masses of rock, earth, or debris move down a slope. Landslides may be small or large, slow or rapid. They are generally activated by:

- storms
- earthquakes
- volcanic eruptions
- fires
- alternate freezing or thawing
- steepening of slopes by natural erosion or by human modification

Debris and mud flows are rivers of rock, earth, and other debris saturated with water. They develop when water rapidly accumulates in the ground, during heavy rainfall or rapid snowmelt,

changing the earth into a flowing river of mud or “slurry.” They can flow rapidly, striking with little or no warning at avalanche speeds. They also can travel several miles from their source, growing in size as they pick up trees, boulders, cars, and other materials.

There are no documented previous occurrences of significant landslides in Westborough. The town is quite flat and most of its rivers are slow moving, frequently dammed, and lined with wetlands, which can minimize landslide risk. Roadways are not generally built close to river channels, reducing undercutting risk from stormwater-induced bank erosion. While state GIS data for terrain slope are not available for Westborough, the local team agrees that there is little high-slope terrain in town, and that development is minimal in such areas that exist. Should a landslide occur in the future in Westborough, the type and degree of impacts would be highly localized. Vulnerabilities could include damage to structures, damage to transportation and other infrastructure, and localized road closures, though our data review and the local planning team noted no specific concerns. Injuries and casualties, while possible, would be unlikely given the low extent and impact of landslides in Westborough.

Westborough, like nearly all communities in the CMRPC region, is categorized in the Massachusetts Natural Hazard Mitigation Plan as a low incidence/low susceptibility area for landslide hazards based on review of past occurrences. Landslides are therefore considered low frequency events that may occur once in 50 to 100 years (a 1% to 2% chance of occurring per year).

4.12 Impacts of Climate Change on Hazards

Over the next several decades, climate change can be expected to exacerbate many of the hazards described previously in this chapter. This section identifies the impacts that a changing climate may have on Westborough’s hazard risk profile going forward. Sources for this section include:

- Northeast Climate Impacts Assessment (NECIA) (2007)
- Massachusetts Climate Change Adaptation Report (2011)
- Massachusetts Multi-Hazard Mitigation Plan (2013)

Expected Changes

The NECIA and state Climate Change Adaptation Report offer Massachusetts state-level predictions for temperature and precipitation for upcoming decades, which show dramatic increases in both measures:

Table 26

Category	Current (1961-1990 avg.)	Predicted Change 2040-2069	Predicted Change 2070-2099
Average Annual Temperature (°F)	46°	50° to 51°	51° to 56°
Average Winter Temperature (°F)	23°	25.5° to 27°	31° to 35°
Average Summer Temperature (°F)	68°	69.5° to 71.5°	74° to 82°
Days over 90 °F	5 to 20 days	-	30 to 60 days
Days over 100 °F	0 to 2 days	-	3 to 28 days
Annual Precipitation	41 inches	43 to 44 inches	44 to 47 inches
Winter Precipitation	8 inches	8.5 to 9 inches	9 to 10.4 inches
Summer Precipitation	11 inches	10.9 to 10.7 inches	10.9 to 11 inches

Flooding

A warming climate is expected to lead to higher precipitation. The Massachusetts Multi-Hazard Mitigation Plan estimates that precipitation will increase 6 to 14% by mid-century, with an increased frequency of floods meeting current 10-year flood levels. Much of the winter precipitation increase is projected to be in the form of rain rather than snow, which may actually reduce peak spring flooding but could lead to more frequent winter runoff events. Overall, the frequency of flooding events and their impacts on people and property can be expected to increase over time, largely in locations that are already of flood concern. Public health may be impacted through increased mosquito populations, which depend on the availability of standing water.

Severe Snowstorms/Ice Storms/Nor'easters

The Massachusetts Multi-Hazard Mitigation Plan estimates that as the climate warms, winter snowfall will be reduced and will generally fall later in the winter season. The Climate Change Adaptation Report predicts that snowfall events will decline over time from around 5 per month during winter to 1 – 3, but that the frequency of the strongest winter storms may actually increase until winter average temperatures warm above the freezing point late in the century. Overall, the risk from winter storms to people and property can be expected to decline.

Hurricanes

The Massachusetts Multi-Hazard Mitigation Plan notes that there is still a great deal of uncertainty about the impacts of climate change on hurricanes and tropical storms, but that the limited evidence available indicates that stronger storms (Category 4 and 5) are becoming more frequent. Overall, the risk from hurricanes and their associated flooding can be expected to

increase.

Severe Thunderstorms/Wind/Tornado

Evidence shows that severe weather including thunderstorms, damaging wind and tornados is already increasing as temperatures rise. The Massachusetts Multi-Hazard Mitigation Plan notes that smaller storm events are becoming less frequent, while more severe storms are becoming more common. Overall, the risk from severe storms can be expected to increase.

Wildfire/Brush Fire

The Massachusetts Multi-Hazard Mitigation Plan projects summer rainfall to decrease as much as 15% in the next decades. In combination with higher temperatures and winds, this drop in precipitation would contribute to additional fire risk. Forest response to increased atmospheric carbon dioxide – the so-called fertilization effect – could also contribute to more tree growth and thus provide more fuel for wildfires. Climate change may increase winds that spread fires. Faster fires are harder to contain, and thus are more likely to expand into residential neighborhoods. Reduced stream flows and pond depths may also impact the number and quality of access points for rural firefighting, which is of particular concern to communities like Westborough where some of the town's area is not covered by municipal water service. Overall, the risk from wildfires to people and property can be expected to increase.

Earthquake

Climate change is not expected to significantly impact the risk from earthquakes. The state Multi-Hazard Mitigation Plan notes that there may be additional earthquake risk in conjunction with other hazards such as higher rainfall (which can contribute to soil liquefaction during earthquakes), but that research is not yet mature. At this time, overall risk from earthquake to people and property can be expected to stay around the same as the current risk level.

Dam Failure

The Massachusetts Multi-Hazard Mitigation Plan does not note major concerns about catastrophic dam failure due to climate change. It does, however, mention that increased heavy rainfall events may lead to more frequent dam design failures, in which spillways overflow due to flow rates exceeding design capacity. This type of failure may have a secondary result of increased riverine flooding below dams. Overall, the risk from dam failure to people and property can be expected to stay around the same as the current risk level.

Drought

While the projections noted above show overall increases in precipitation going forward, summer rainfall is actually expected to decline slightly as the climate warms, raising the risk of seasonal droughts. According to the Massachusetts Multi-Hazard Mitigation Plan, droughts are expected to increase in frequency, severity and length. The Massachusetts Climate Change Adaptation Report finds that by the end of the century, under a high carbon emissions scenario, the occurrence of droughts lasting one to three months could go up by as much as 75% over existing conditions. Secondary to drought, wildfire risk can be expected to rise. Overall, the risk from drought to people and property can be expected to increase.

Extreme Temperatures

According to records of the US Historical Climatology Network, average temperatures have increased about 0.2 degrees C (0.5°F) per decade since 1970. These higher average temperatures have primarily been the result of warmer winters (December through March), during which there has been an increase of 1.3°F per decade since 1970. In addition to average temperature increases, the number of extremely hot and record heat days has also increased: the number of days with temperatures of 90°F and higher throughout the Northeast has doubled during the past 45 years. As noted in the table elsewhere in this section, the number of days exceeding 90 degrees is expected to surge several times over, presenting a health risk to young children, the elderly, and to persons with various health conditions. Overall, the risk from extreme temperatures to people and property can be expected to increase.

5.0 CRITICAL FACILITIES & VULNERABLE POPULATIONS

A Critical Facility is defined as a building, structure, or location which:

- Is vital to the hazard response effort.
- Maintains an existing level of protection from hazards for the community.
- Would create a secondary disaster if a hazard were to impact it.

5.1 Critical Facilities in Westborough

The Critical Facilities List for the Town of Westborough has been identified utilizing several sources, and the knowledge and expertise of the team:

- Westborough's Comprehensive Emergency Management Plan
- MassGIS data

- Critical infrastructure mapping undertaken by CMRPC under contract with the Central Region Homeland Security Advisory Council, which is charged by the Executive Office of Public Safety and Security to administer and coordinate the State Homeland Security Grant for central Massachusetts.

The local planning team has broken up this list of facilities into four categories:

- Emergency Response Facilities needed in the event of a disaster
- Non-Emergency Response Facilities that have been identified by the Team as non-essential. These are not required in an emergency response event, but are considered essential for everyday town operations
- Dams
- Facilities/Populations that the Team wishes to protect in the event of a disaster

Critical infrastructure and facilities are mapped in Appendix A.

Category 1 – Emergency Response Facilities

The Town has identified Emergency Response Facilities as its highest priority for protection from natural and man-made hazards.

1. Police Department

Police Station	45 West Main Street
----------------	---------------------

The station has a generator. No known previous damage from natural hazards.

2. Fire Department/EMS & Emergency Operations Center (EOC)

Fire Station	42 Milk Street
--------------	----------------

The fire station/EOC (opened in 2014) has a generator. No known previous damage from natural hazards.

3. Emergency Communications Facilities

Fire Station/EOC	42 Milk Street
Fay Mountain repeater site	Isaac Miller Road
Newton Hill repeater site	Friberg Parkway
MEMA repeater site	Oak Street

All repeater sites have generators. The repeaters were recently switched from copper wire to fiber optic, increasing both capability and resilience. No known previous damage from natural hazards.

4. Public Works Department (Highway)

DPW Yard and Office 131 Oak Street

The DPW facility is equipped with a generator and has not been impacted substantially by natural hazards.

5. Primary Evacuation Routes

Interstate 90

Interstate 495

Route 9 aka Boston-Worcester Turnpike, Turnpike Road

Route 135 aka Milk Street, South Street, Hopkinton Road

Route 30 aka Nourse Street, West Main St, East Main St

Otis Street

Flanders Road

Connector Road aka New Flanders Road

Routes 30 and 135, Flanders Road, Otis Street and Connector Road are partially within FEMA flood zones.

6. Primary Shelter

Westborough High School 90 West Main Street

See Schools section below for more information on the shelter site.

Category 2 – Non Emergency Response Facilities

The Town has identified these facilities as non-emergency facilities; however, they are considered essential for everyday Town operations.

1. Water Supply

Andrews 1 & 1 A Wells Gate at end of Andrews Street

Andrews 2 Well Gate at end of Andrews Street

Bowman St. Booster Station 44 Bowman Street

Chauncy 1 Well 21 Chauncy Street

Chauncy 2 Well	21 Chauncy Street
Fay Mountain Water Tank	Off Adams Street (500,000 gal.)
Fisher Street Purification Facility	111 Fisher Street & 59 Smith Valve Parkway
Hopkinton Road Well	15 Hopkinton Road
Indian Meadows Well	275 Turnpike Road
Morse Street Well	Upton Road
Oak Street Water Purification Plant	129 Oak Street
Otis Street Well	57 Smith Valve Parkway
Newton Hill/Rt 9 Water Tank	100 Friberg Pkwy. (Research Dr.) (3,300,000 gal.)
Ruggles St. Water Tank	143 Ruggles Street (2,000,000 gal.)
Westboro Reservoir/Pump House	71 Upton Road (aka Sandra Pond)
W. Main Pressure-Sustaining Vault	West Main Street
Wilkinson Water Pump Station	Gate at end of Andrews Street

Most facilities listed above are served by backup generators, though the DPW has identified a need to plan for long-term replacement of generators and switch gear. Those that lack generators include: Fay Mountain Water Tank, Otis Street Well, Newton Hill/Rt 9 Water Tank, Ruggles Street Water Tank, Westboro Reservoir/Pump House, W. Main Pressure-Sustaining Vault, and Wilkinson Water Pump Station. The local planning team reports that the water system has not seen serious impacts from natural hazards in recent years; on occasion, the Morse Street Well is isolated by flood waters, but the well station itself is not impacted. Several well houses with flat roofs had to be shoveled off following heavy snow in 2015 to prevent roof damage, but no notable damage occurred.

2. Sewer System

Arch Street Sewer Pump Station	42 Arch Street
Baker Way Sewer Pump Station	12 Baker Way
Banyan Sewer Pump Station	119 Flanders Road
Bay State – (A) Sewer Pump Station	Union Street (private)
Bay State – (F) Sewer Pump Station	Union Street (private)
Beachmont Sewer Pump Station	34 Beachmont Street
Belknap Sewer Pump Station	32 Belknap Street
Birchwood Sewer Pump Station	33 Thomas Newton Dr.
Bowman Sewer Pump Station	72 Bowman Street
Brook Way Sewer Pump Station	1A Brook Way
CASA Sewer Pump Station	4A Harvest Way
Chauncy Sewer Pump Station	5 Chauncy Street
Cumberland Sewer Pump Station	187 Flanders Road
Denny Brook Sewer Pump Station	154 South Street

Dover Sewer Pump Station	205 Flanders Road
East Main St. Grinder/Pump Station	236 East Main Street
Fay Acres Sewer Pump Station	5A Elizabeth Drive
Fisher Street Sewer Pump Station	123 Fisher Street
Flanders Grinder/Pump Station	91-93 Flanders Road
Fox Lane Sewer Pump Station	9 Fox Lane
Glen Street Sewer Pump Station	22 Glen Street
Great Way Sewer Pump Station	279 Turnpike Road
Linda Street Sewer Pump Station	20 Jasper Street Ext.
Longmeadow Sewer Pump Station	32 Flanders Road
Maynard St. Sewer Pump Station	23A Maynard Street
Metering Sewer Pump Station	187 Flanders Road
Old Flanders Sewer Pump Station	7 Old Flanders Road
Otis Street Sewer Pump Station	15 Sassacus Road
Piccadilly Sewer Pump Station	75 Hopkinton Road
Route 9 Sewer Pump Station	330 Computer Drive
Stage Coach Sewer Pump Station	225A Turnpike Road
Wachusett Sewer Pump Station	19A Wachusett View Dr.
Walker St. Sewer Pump Station	26A Walker Street
Walkup Dr. Sewer Pump Station	26 Walkup Drive
West Main Sewer Pump Station	159 West Main Street
Willy's Sewer Pump Station	336A Turnpike Road
Westborough WWTP	238 Turnpike Road (off Meadow Road)

Most facilities listed above are served by backup generators, though the DPW has identified a need to plan for long-term replacement of generators and switch gear. Exceptions include Great Way Sewer Pump Station and Willy's Sewer Pump Station, which are equipped with auxiliary motors rather than generators. Denny Brook Sewer Pump Station and Maynard St. Sewer Pump Station experienced overflow events during heavy rains in July of 2009. The treatment plant (WWTP) flooded in 1978 and 1985 and abuts the Assabet River and its 100 year flood zone. Renovations since the 1980s have improved the facility's resilience to flooding. The plant occasionally experiences inflow of stormwater during severe weather, generally from illicit connections and home sump pumps discharged to storm drains.

3. Other Town Facilities

Town Hall	34 West Main Street
Forbes Municipal Building	45 West Main Street
Senior Center	4 Rogers Road

The Senior Center and Town Hall have generators, and the Forbes Building is scheduled to receive a generator in 2017 or 2018. The Library lacks a generator. The Senior Center is located adjacent to the 100 year flood zone associated with Rutters Brook; the access road is more vulnerable than the center itself.

4. Utilities/Other Facilities

CSX/MBTA/AMTRAK railroad	East-west through town
Westborough MBTA Station	Smith Parkway
EL Harvey transfer station	68 Hopkinton Road (private contract with Town)
National Grid substation	95 Milk Street
National Grid substation	East Main Street (east of Granger Road)

The railroad occupies a raised bed passing through flood-prone areas and wetlands throughout much of its route, but serious flooding that impacts rail service has not been reported in many years. The MBTA station is adjacent to but not within the flood zone. The East Main Street substation is located immediately upgradient from a wetland.

Category 3 – Dams

A list of dams in Westborough is provided under section 4.8.

Category 4 – Facilities/Populations to Protect

1. Special Needs Population/Elderly Housing/Assisted Living

Kennedy and Rotenberg Schools	288 Lyman Street (DYS juvenile detention centers)
Whittier Rehabilitation Hospital	150 Flanders Road
NE Center for Autism	170 Flanders Road
Kindred Westborough	8 Colonial Drive
Whitney Place	5 Lyman Street
Baumont Rehabilitation	3 Lyman Street
The Willows	1 Lyman Street
Highlands Gracious Living	129 East Main Street
The Ridings	88 Adams Street
Villages at Walker Meadow	Walker Street
Park Place	26 Park Street (under construction)
Housing Authority (elderly/disabled)	2 Rogers Road (aka Cedar Estates)
Housing Authority (elderly/disabled)	20 Mayberry Drive

Housing Authority (special needs) 83 East Main Street

2. Large Residential Complex

Fountainhead Apartments Rt 9 & Otis Street

3. Schools/Daycares

(Please note: The EMD has a list of current daycare facilities but these can change locations and addresses frequently, so this list should be revisited periodically.)

Public Schools:

Armstrong Elementary	18 Fisher Street
Fales Elementary	50 Eli Whitney Street
Hastings Elementary	111 East Main Street
Mill Pond School	6 Olde Hickory Path
Gibbons Middle School	20 Fisher Street
Westborough High School	90 West Main Street

The High School is Westborough's designated primary emergency shelter. Flooding (usually fairly minor) occurs at its access road off West Main Street where an unnamed brook passes under the road. Hastings Elementary abuts a flood zone, though impacts are generally confined to its ballfields. All schools have backup power generators. All schools have flat roofs which may be susceptible to snow load damage, but no damage has been sustained to date.

Other schools/daycares:

eBridge Montessori School	57 East Main Street
Buress home daycare	22 Westminster Way
Cibelli home daycare	56 Ruggles Street
Ganjikunta home daycare	25 Oak Street
Ghosh home daycare	184 West Main Street
Johnson home daycare	9 Warren Street
Knowledge Beginnings	95 East Main Street
Lu home daycare	19 Crestview Drive
Ms Tanya's Woodland School	7 Washington Street
Next Generation Children's Center	4600 Computer Drive
The Children's Workshop	6 Bellows Road
The Methodist Preschool	120 West Main Street
YMCA Center for Child Dev.	4 Valente Drive
YWCA of Central Mass.	15 Grove Street

4. Historic Buildings/Sites

According to the Massachusetts Cultural Resources Information System (MACRIS) database accessed in November 2016, there are 16 Areas, 678 Buildings, 3 Burial Grounds, 4 Objects, and 40 Structures listed for Westborough. The local planning team did not identify any of these sites as critical facilities or infrastructure.

5. Employment Centers

Based on data obtained from the Massachusetts Executive Office of Labor and Workforce Development (EOLWD), the following table shows the largest employers in Westborough:

Table 27

Largest Employers in Westborough - November 2016		
Company	Location	No. of Employees
BJ's Wholesale Club, Inc.	Research Dr	1,000-4,999
BNY Mellon Wealth Management	Computer Dr	1,000-4,999
Integrated Genetics	Computer Dr	1,000-4,999
CLEARRESULT	Washington St	500-999
E Clinical Works	Technology Dr	500-999
Beaumont Rehabilitation	Lyman St	250-499
Whittier Rehabilitation Hosp	Flanders Rd	250-499
YMCA	Valente Dr	250-499
AAFCPAS	E Main St	100-249
ARRIS Group Inc	Technology Dr	100-249

Source: http://lmi2.detma.org/lmi/Largest_employer_index.asp

6. Environmental Justice and Vulnerable Populations

The US Environmental Protection Agency defines Environmental Justice (EJ) as the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or

income, with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies. Within the context of natural hazards and their mitigation, potential EJ concerns may arise from income-related factors, discrimination (overt or institutional), cultural isolation and barriers, language isolation, lack of transportation access, and disability (especially among the elderly).

In 2015, as part of its Mobility 2040 long range transportation plan, CMRPC identified disproportionate concentrations of EJ and other vulnerable populations at the US Census block group level throughout Central Massachusetts. Thresholds used in this identification process included various metrics from the 2010 Census and 2013 American Community Survey:

- Lower income households (median income below \$50,259/year); or
- Minority residents (20.3% or more of population); or
- Hispanic or Latino residents (14.0% or more of population); or
- Language isolated households (9.45% or more of population); or
- Zero vehicle households (12.75% or more of population); or
- Households with persons 75+ years of age (18.8% or more of population); or

In Westborough, eight block groups in the northern half of town have been identified as EJ areas due to language isolation, elderly population, minority population, low income and/or lack of vehicle access. Language isolation and minority status are mostly attributable to this area's Asian population; the local team notes that this part of town has a large South Asian demographic. Town staff should work to identify the major non-English language(s) in this area and should provide translated content for any education programs that focus on hazards that are applicable to this area. Household income in this area ranges from slightly above to slightly below the town's median, with the exception of one block group at the northern edge of the town center – centered on Water Street and East Main Street – where income is \$43,603 (2014 ACS). Because median income in this area is well below regional and local norms and suggests that some residents may lack the economic wherewithal to fully prepare for or recover from a disaster, it is recommended that outreach and education efforts for applicable hazards include extra emphasis to reach residents of this part of the town center, and that mitigation efforts in this area be prioritized when appropriate. Zero-vehicle and elderly households in this area are concentrated in two block group that respectively include the densest part of the town center and a number of 55+, assisted living and nursing home facilities. Evacuation planning updates (now underway) should take into account the lack of vehicle access in parts of the town center, and education/outreach programs should include a senior-oriented component for hazards that may impact the senior-related facilities.

More information regarding the identification of Environmental Justice and Vulnerable

populations in the Central Massachusetts region can be found online at www.cmrpc.org/mobility2040.

6.0 EXISTING PROTECTION

The Town of Westborough currently makes use of most available locally-controlled tools to mitigate the consequences of natural hazards: zoning regulations, planning, and physical improvements. The Town does not participate in any federal programs such as StormReady certification or Firewise community certification, but it does plan to research the utility of public awareness and education programs as a result of this planning process.

Westborough has most of the no-cost or low-cost hazard mitigation capabilities in place. Land use zoning, subdivision regulations and an array of specific policies and regulations that include hazard mitigation best practices, such as limitations on development in floodplains, stormwater management, tree maintenance, etc.... Westborough also has appropriate staff dedicated to hazard mitigation-related work for a community of its size, including a Town Manager, an Emergency Management Director, a professionally run Department of Public Works, a Town Planner, a Building/Zoning Official, a Town Engineer, and a Tree Warden. The Town has several relevant plans in place, including a Comprehensive Emergency Management Plan, a Master Plan, and a Debris Management Plan. These capabilities are deployed for hazard mitigation as appropriate. The Town also has very committed and dedicated volunteers who serve on Boards, Commissions and Committees and in other positions. The Town participates in Fire District 14, a collaborative with several nearby towns. Westborough is also an active member community of the Central Massachusetts Regional Planning Commission and can take advantage of no cost local technical assistance as needed provided by the professional planning staff at CMRPC.

The table below describes existing mitigation protections in Westborough. It includes a brief description of each activity as well as a subjective evaluation of its effectiveness and of any need for modifications.

6.1 Existing Protection Matrix

Table 28

Existing Measure	Description	Action	Effectiveness & Recommendations
Participation in National Flood Insurance Program (NFIP)	Provides flood insurance for structures located in flood-prone areas. Also, communities participating in the NFIP have adopted and enforce ordinances, bylaws and regulations that meet or exceed FEMA requirements to reduce the risk of flooding.	Westborough monitors building activity within the flood plain to ensure compliance with provisions of state building code.	Effective There are no repetitive loss properties in Westborough. The Town should seek to further limit development in the 100-year flood zones. It should work to score in the Community Rating System (CRS) under NFIP to enable its residents to obtain lower flood insurance rates. Westborough should educate its residents about NFIP.
Floodplain Zoning District bylaw in place	Requires all development to be in compliance with state building code requirements for construction in floodplains	Westborough has a Flood Plain District (Article 4, Section 4500) in its Zoning Bylaw. This overlay district restricts development within FEMA-designated floodplains.	Effective Westborough should investigate adoption of a floodplain-specific bylaw that more comprehensively regulates development and activity within floodplains and adjacent areas.
Stormwater Management policy and regulations	Planning Board or Conservation Commission reviews projects for consistency with MA DEP standards. This helps ensure adequate on site retention and recharge and reduces the burden on the NPDES MS4 permitted stormwater system.	Westborough has a Storm Water Management and Erosion Control Bylaw, which is included as Article 44 in the Town's General Bylaws. A related Discharges to Municipal Storm Drain System bylaw is Article 27A. Westborough also participates in the Central Mass. Stormwater Coalition.	Very effective No changes recommended

Existing Measure	Description	Action	Effectiveness & Recommendations
Open Space and Recreation Plan	<p>Local plan identifying significant natural resources and identifying mechanisms to ensure their protection. Following Mass. Department of Conservation and Recreation guidance for development of OSRPs, this document does not focus on specific hazards.</p> <p>Open Space Plans can provide many tools. Towns must commit to making the land acquisitions and regulatory changes, giving increased attention to preserving undeveloped flood-prone areas and associated lands</p>	Westborough's Open Space and Recreation Plan was last updated in 2012.	<p>Somewhat effective</p> <p>Plan is expiring in 2017. Westborough should prepare plan update as per Mass. DCR guidance. Where allowable, it should use the update to integrate hazard mitigation activities and recommendations.</p>
NPDES MS4 Compliance Program	Upgrade of municipal sewer systems and system inputs to reduce or eliminate CSOs and illicit connections to comply with NPDES requirements. NPDES permit is expired but still in effect.	Westborough is implementing a program to ensure compliance with NPDES requirements. Recent actions include a storm drain assessment and mapping program, drainage improvement projects (most recently a bypass culvert on Warren Street), street sweeping, and public outreach activities (incl. drain marking, brochure mailings, cable TV content, displays at Town facilities, and school programs). Appx. 90% of the town is on municipal sanitary sewer.	<p>Very effective</p> <p>No changes recommended</p>

Existing Measure	Description	Action	Effectiveness & Recommendations
Local wetlands protection bylaw and regulations	Local bylaws building upon the State's Wetlands Protection Act and Regulations. These add regulatory oversight provisions for development within the jurisdictional buffer zone, adding increased attention to alteration of wetlands and the opportunity to preserve capacity and quality.	Westborough has a Non-Zoning Wetlands Protection Bylaw as Article 45 of its general bylaws. This bylaw and its regulations are intended to protect wetlands to a greater degree than required under the Mass. Wetlands Protection Act.	Very effective
Drainage system cleaning and preventive maintenance	Plan to keep municipal drainage facilities (storm drains, culverts, etc.) in good order	Westborough performs street sweeping and catch basin cleaning from appx. April to November.	Very effective
Tree Trimming	Plan to ensure routine maintenance of trees to reduce likelihood of vegetative debris in response to storm events	Westborough conducts roadside mowing from April-November to remove juvenile trees. Tree trimming (take-downs and clearing dead branches) takes place as needed.	Effective Westborough should work with its electrical utility (National Grid) to coordinate a more systematic tree trimming program

Existing Measure	Description	Action	Effectiveness & Recommendations
Drainage maintenance, replacement and upgrade	Maintain existing culverts and drains through regular maintenance and (in some cases) beaver controls; replace/expand culverts where needed to allow for adequate stormwater flow.	Westborough has historically maintained and replaced problem drains/culverts when needed and as funding allows. In 2016, the Town conducted a comprehensive inspection and assessment of 21,500 linear feet of drain pipe and other structures, allowing a condition assessment and prioritization of improvements. Implementation projects to date include culvert work on Warren Street at Jackstraw Brook.	Effective Current efforts are comprehensively planned but implementation is limited by available resources. Westborough should allocate additional local funds and seek other resources to implement its drainage improvement program on a more aggressive timeline.
Sewer system infiltration/inflow study	Assess sanitary sewer system for infiltration/inflow problems	Study was completed in 2015 and recommended various improvements, including replacement of the primary interceptor main. No inflow from illicit connections (sewer pumps, storm drains, etc...) was found as part of this study or the drainage study noted above	Very effective
Dam upgrades	Repairs and improvements to Town-owned dams	The Lower and Upper Sandra Pond Reservoir dams were upgraded in 2005-07 at a cost of \$360,000 to repair the spillway, stabilize banks, and remove tree/stump debris.	Effective Westborough should continue to monitor conditions at these Significant Hazard dams and make improvements and repairs as needed.
CodeRED system	Emergency warning system that sends voicemail/text/email alerts to residents (text/email alerts are optional).	Town officials are able to alert residents when information is received that a natural or man-made disaster is impending.	Effective Westborough should consider NWS StormReady certification and adoption of StormReady emergency notification practices to supplement CodeRED.

Existing Measure	Description	Action	Effectiveness & Recommendations
Debris Management Plan	Plan to provide policies and procedures for the removal and disposition of debris caused by a natural disaster.	Westborough completed its debris management plan in 2008.	Effective Westborough should update its existing plan to account for changes in the built environment and Town capabilities.
Sewer pump resilience upgrades	Make upgrades to sanitary sewer pumps to increase resilience to disasters	From 2006 to 2011, Westborough's DPW upgraded all pumps to include SCADA alarms and improved electrical and generator systems at the Denny Brook, Fay Acres, East Main Street, Beachmont and Longmeadow pumps. Spending more than \$1 million total.	Effective Westborough should allocate additional local funds and seek other resources to implement its sewer pump generator replacement program on a more comprehensive basis.
Emergency Preparedness Planning Guide	Guidebook to provide Westborough-specific information to residents and other stakeholders for disaster preparedness and response, and to a more limited degree, mitigation.	Guide completed by the Local Emergency Planning Committee and distributed primarily on the Town's website.	Effective Westborough should update the guide periodically and should include additional mitigation materials as appropriate.

7.0 MITIGATION STRATEGY

The Westborough hazard mitigation planning team developed a list of mitigation strategies (both new and previously identified by local officials) and prioritized them using the criteria described below. This list of factors is broadly derived from FEMA's STAPLE+E feasibility criteria.

7.1 Impact

The team's consideration of each strategy included an analysis of the mitigation impact each can provide, regardless of cost, political support, funding availability, and other constraints. The intent of this step is to separately evaluate the theoretical potential benefit of each strategy to answer the question: if cost were no object, what strategies have the most benefit? Factors considered in this analysis include the number of hazards each strategy helps mitigate (more hazards equals higher impact), the estimated benefit of the strategy in reducing loss of life and property (more benefit equals higher impact) based on the relevant hazard(s) as assessed in Chapter 4, and the geographic extent of each strategy's benefits (other factors being equal, a larger area equals higher impact).

- **High Impact** – actions that help mitigate several hazards, substantially reduce loss of life and property (including critical facilities and infrastructure), and/or aid a relatively large portion of the community
- **Medium Impact** – actions that help mitigate multiple hazards, somewhat reduce loss of life and property (including critical facilities and infrastructure), and/or aid a sizeable portion of the community
- **Low Impact** – actions that help mitigate a single hazard, lead to little or no reduction in loss of life and property (including critical facilities and infrastructure), and/or aid a highly localized area

7.2 Priority

Following the ranking of each strategy for its mitigation impact, real world considerations were brought back into the analysis to inform the priority ranking process. Factors considered in this step include costs and cost effectiveness (including eligibility and suitability for outside funding), timing, political and public support, and local administrative burden.

Costs and cost effectiveness – in order to maximize the effect of mitigation efforts using limited funds, priority is given to low-cost strategies. For example, regular tree maintenance is a relatively low-cost operational strategy that can significantly reduce the length of time of power

outages during a winter storm. Strategies that have clear and viable potential funding streams, such as FEMA's Hazard Mitigation Grant Program (HMGP), are also given higher priority.

Time required for completion - Projects that are faster to implement, either due to short work duration, current or near-term availability of funds, and/or ease of permitting or other regulatory procedures, are given higher priority.

Political and public support - Strategies that have demonstrated political and/or public support through positive involvement by the public or prioritization in previous regional and local plans and initiatives that were locally initiated or adopted are given higher priority.

Administrative burden – Strategies that are realistically within the administrative capacity of the town and its available support network (CMRPC, Fire District 14, etc.) are prioritized. Considerations include grant application requirements, grant administrative requirements (including audit requirements), procurement, and staff time to oversee projects.

- **High Priority** – strategies that have obvious mitigation impacts that clearly justify their costs and to a large degree can be funded, can be completed in a timely fashion, can be administered effectively, and are locally supported
- **Medium Priority** – strategies that have some clear mitigation impacts that generally justify their costs and generally can be funded, can be completed in a timely fashion, can be administered effectively, and are locally supported
- **Low Priority** – strategies that have relatively low mitigation impacts that do not necessarily justify their costs and that may have difficulty being funded, completed in a timely fashion, administered effectively, and locally supported

7.3 Estimated Cost

Each implementation strategy is provided with a rough cost estimate based on available third-party or internal estimates and past experience with similar projects. Each includes hard costs (construction and materials), soft costs (engineering design, permitting, etc...), and where appropriate Town staff time (valued at appx. \$25/hour for grant applications, administration, etc...). Projects that already have secured funding are noted. Detailed and current estimates were not generally available, so costs are summarized within the following ranges:

- **Low** – less than \$50,000
- **Medium** – between \$50,000 – \$100,000
- **High** – over \$100,000

Timeline

Each strategy is provided with an estimated length of time it will take for implementation. Where funding has been secured for a project, a specific future date is provided for when completion is expected. However, most projects do not currently have funding and thus it is difficult to know exactly when they will be completed. For these projects, an estimate is provided for the amount of time it will take to complete the project once funding becomes available. Strategies are grouped by 1-2 year timeframe, 3-5 year timeframe, 5+ year timeframe, and ongoing items.

Strategy Types

Mitigation strategies were broken into four broad categories to facilitate local implementation discussions, especially regarding budget considerations and roles/responsibilities:

Structure and Infrastructure Projects - Construct “bricks & mortar” infrastructure and building improvements in order to eliminate or reduce hazard threats, or to mitigate the impacts of hazards. Examples include drainage system improvement, dam repair, and generator installation. Structure and infrastructure improvements tend to have the greatest level of support at the local level, but are highly constrained by funding limits.

Preparedness, Coordination and Response Actions - Ensure that a framework exists to facilitate and coordinate the administration, enforcement and collaboration activities described in this plan. Integrate disaster prevention/mitigation and preparedness into every relevant aspect of town operations, including Police, Fire, EMD, EMS, DPW, Planning Board, Conservation Commission and Board of Selectmen; coordinate with neighboring communities where appropriate. Recommendations in this category tend toward standardizing and memorializing generally-practiced activities.

Education and Awareness Programs - Integrate education and outreach into the community to raise awareness of overall or hazard-specific risk and generate support for individual or community-wide efforts to reduce risk.

Awareness and education seek to affect broad patterns of behavior, essentially altering a culture. Awareness-building activity tends to have a fairly slow effect, although in the end it can provide extraordinary benefits with relatively little cash outlay.

Local Plans and Regulations - Review and propose updates to local bylaws, ordinances and regulations to protect vulnerable resources and prevent further risk to those resources. Formally adopt these updates into the local regulatory framework. Review the effectiveness

of past mitigation projects, programs procedures and policies. Incorporate mitigation planning into master plans, open space plans, capital improvement plans, facility plans, etc...

Planning and regulatory activity tends to provide extraordinary benefits with relatively little cash outlay. However, in smaller communities where planning activities are largely the purview of volunteers, outside assistance from the state or regional levels may be required to maximize its benefits. Political support may be difficult to achieve for some planning and regulatory measures, especially those that place new constraints on land use.

In addition to describing action items in each of these categories, for each strategy we also identify what hazard(s) it is intended to address, as described in Chapter 4 of this plan. Each strategy also identifies the lead organization who serves as the primary point of contact for coordinating efforts associated with that item, and identifies potential funding sources for implementation. See Chapter 8 for more information on potential funding.

Town of Westborough Mitigation Strategies

OVERALL GOAL: Facilitate activity within the Town of Westborough that reduces the loss, and risk of loss, to persons and property

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
A. Structure & Infrastructure Strategies								
	Tree trimming needed to protect utility wires from storm damage	SS, ST, HU	National Grid, private property owners, Tree Warden	Utility (National Grid), Local, Private (property owners)	High	High	More information required	Ongoing
	Replace emergency generators and switch gear at water and sewer facilities; long-term capital plan needed as existing equipment ages	All	DPW	Local, Federal Grants (HMGP/PDM), State Grants (Various)	High	High	High	5+ Years
	Drainage improvements in the West Main Street/Kay Street/Adams Street area; partly within 500 year flood zone from unnamed brook; upstream detention area could alleviate flooding	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Medium	Medium	High	1-2 Years
	Continue to monitor conditions at the Town-owned Upper and Lower Sandra Pond dams (Significant Hazard); maintain and/or improve as needed	DF	DPW, Conservation	Local, State Grants (Dam & Seawall)	Medium	Medium	More information required	Ongoing

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	Engineering study to evaluate potential new well sites to enhance drought resilience	DR, WF	DPW	Local, State Grants (DEP)	Medium	Low	More information required	3-5 Years
	Engineering study to identify mitigation options for flooding on Flanders Road near #165; partly within 100 year flood zone and wetlands; Flanders Road is a primary evacuation route	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Medium	More information required	3-5 Years
	Engineering study to identify mitigation options for flooding on Chauncy Street near Oak Street; partly within 100 year flood zone and is adjacent to Chauncy Lake	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	High	3-5 Years
	Engineering study to identify mitigation options for East Main Street at MBTA viaduct; near 100 year flood zone and area is barely above Cedar Swamp/Rutters Brook wetland	FL, SS, ST, HU	DPW	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	3-5 Years
	Engineering study to identify mitigation options for Milk Street (Route 135) at Route 9; near 100 year flood zone, wetlands, and unnamed brook; these are primary evacuation	FL, SS, ST, HU	MassDOT, DPW	State	Low	Medium	More information required	3-5 Years

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	routes							
	Drainage improvements in the Nourse Street (Route 30)/Jasper Street/Glen Street area; partly within 500 year flood zone from two unnamed brooks; upstream detention area could alleviate flooding; Route 30 is an evacuation route	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Medium	High	3-5 Years
	Drainage improvements in the West Main Street (Route 30)/Jasper Street area; partly within 500 year flood zone from unnamed brook; Route 30 is an evacuation route	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Medium	High	3-5 Years
	Drainage improvements in the Harvey Lane/O'Neil Drive/Chestnut Street area and adjacent part of West Main Street (Route 30); partly within 100 year flood zone from unnamed brook; Route 30 is an evacuation route	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Medium	High	3-5 Years
	Drainage improvements in the Upton Road area near Sandra Pond; partly within 100 year flood zone from Sandra Pond/Westborough Reservoir	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	3-5 Years

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	Drainage improvements in the Bowman Street/Bowman Lane area; partly within 100 year flood zone from Jackstraw Brook and Sandra Pond/Westborough Reservoir	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	3-5 Years
	Drainage improvements in the Meadow Road area; adjacent to 100 year flood zone	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	3-5 Years
	Drainage improvements in the Maynard Street area at the Assabet River; partly within 100 year flood zone	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	3-5 Years
	Drainage improvements in the Warren Street/Morse Street/Upton Road area; partly within 100 year flood zone from Jackstraw Brook; some mitigation activities have been completed but are not considered sufficient to protect from major storms	FL, SS, ST, HU	DPW, Conservation	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	1-2 Years
	Drainage improvements in the Rogers Road/Forest Lane area; adjacent to 100 year flood zone from wetlands; adjacent to Senior Center, Hastings	FL, SS, ST, HU	DPW, Conservation, Schools	Local, Federal Grants (HMGP/PDM), State Grants (Various)	Low	Low	More information required	5+ Years

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	Elementary School and Cedar Estates Housing Authority complex							
B. Preparedness, Coordination & Response Action Strategies								
	Continue to participate in National Flood Insurance Program (NFIP) (or other) training offered by the State and/or FEMA that addresses flood hazard planning and management	FL, SS, ST, HU	DPW, LEPC, Planning	Local	High	Low	Low	Ongoing
	Investigate Community Rating System (CRS) benefits and requirements and decide whether to participate	FL, SS, ST, HU	DPW, LEPC, Planning	Local	Low	Low	Low	1-2 Years
	Road information coordination and planning for snow removal	SS	DPW; MassDOT; Mass State Police; CMRPC	Local, Federal Grants (HMGP/PDM), State Grants (Various), Private Contracts	High	High	Low	Ongoing
	Evacuation Plan updates; plan should consider needs of seniors and zero-vehicle households as per EJ section	All	LEPC, DPW, CMRPC, MassDOT	Local, Federal Grants (Homeland Security via MEMA and CRHSAC)	High	High	Low	1-2 Years (update every 5 Years)
	Continue to coordinate with other water systems to ensure backup water supply from MWRA through neighboring towns; plan for treatment	DR, WF	DPW, MRWA, Southborough, Northborough	Local	Medium	Low	Low	Ongoing

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	incompatibilities if backup system is needed							
C. Education & Awareness Strategies								
	Provide information to residents and businesses on water conservation (to conserve water for drinking and firefighting), and snow/roof safety (past snows have seen home roof collapses)	DR, WF, SS,	DPW, LEPC	Local	Medium	Medium	Low	1-2 Years, then Ongoing
	Update the Emergency Preparedness Planning Guide periodically; emphasize home-based mitigation activities such as tree trimming, extreme temperature safety, defensible space, etc...; core content should be translated to predominant foreign language(s) as per EJ section	All	LEPC	Local	High	Medium	Low	1-2 Years, then Ongoing
	Continue education program mandated under NPDES MS4 permit that emphasizes storm drain safety/clearance and related drainage and stormwater topics	FL, SS, ST, HU	DPW, Conservation	Local	Medium	Medium	Low	Ongoing
D. Local Plan & Regulation Strategies								
	Review and update local plans and	All	All Town Departments	Local	Medium	High	Low	Ongoing

	Action Plan/Descriptions	Hazards Addressed	Who agencies involved	Potential Funding Sources	Priority Political and economic viability: High/Med/Low	Impact Mitigation impact: High/Med/Low	Estimated Cost High/Med/Low	Timeline
	development review processes (planning, zoning, stormwater management, conservation, etc.) to ensure new construction will not be affected by hazards							
	Monitor implementation of Hazard Mitigation Plan	All	All Town Departments	Local	Medium	High	Low	Ongoing
	Update Open Space and Recreation Plan (soon to be expired) to include mitigation goals	All	Planning, Parks	Local, CMRPC	Medium	Low	Medium/High	1-2 Years
	Update Debris Management Plan (2008)	HU, EQ, SS, ST	DPW	Local	Medium	Medium	Low	1-2 Years

‘Hazards Addressed’ abbreviations:

DF	Dam Failure	DR	Drought
EQ	Earthquake	FL	Flooding
HU	Hurricane	OT	Other
SS	Severe Snowstorm/Ice storm/Nor’easter	ST	Severe Thunderstorm/Wind/Tornado
WF	Wildfire/Brushfire	XT	Extreme Temperatures

8. PLAN ADOPTION, IMPLEMENTATION, AND MAINTENANCE

8.1 Plan Adoption

A public meeting was held on September 13, 2016 as part of the Board of Selectmen's meeting in order detail the planning process to date and to solicit comments and feedback from the public on the draft Westborough Hazard Mitigation Plan then being developed. The draft plan was provided to the Town for distribution and posted on CMRPC's website from November 18, 2016 for public review and input. The Plan was then submitted to the Massachusetts Emergency Management Agency (MEMA) and the Federal Emergency Management Agency (FEMA) for their review. Upon receiving conditional approval of the plan by FEMA, the final plan was presented to the Westborough Board of Selectmen and adopted on February 14, 2017.

8.2 Plan Implementation

The implementation of this plan began upon its formal adoption by the Board of Selectmen and approval by MEMA and FEMA. Those Town departments and boards responsible for ensuring the development of policies, ordinance revisions, and programs as described in Sections 5 and 6 of this plan will be notified of their responsibilities immediately following approval. The Hazard Mitigation Team will oversee the implementation of the plan.

Incorporation with Other Planning Documents

Existing plans, studies, reports and municipal documents were incorporated throughout the planning process. This included a review and incorporation of significant information from the following key documents:

- ***Comprehensive Emergency Management Plan*** (particularly the Critical Infrastructure Section) – the Critical Infrastructure section was used to help identify infrastructure components in Town that have been identified as crucial to the function of the Town; this resource was also used to identify potentially vulnerable populations and potential emergency response shortcomings.
- ***Westborough Open Space and Recreation Plan (2012)*** – this Plan was used to identify the natural context within which mitigation planning would take place. This proved useful insofar as it identified water bodies, rivers, streams, and population trends. This was incorporated to ensure that the Town's mitigation efforts would be sensitive to the surrounding environment. It should be noted that this plan will soon expire and needs to be updated.

- ***General and Zoning Bylaws*** – Bylaws were reviewed to identify those actions that the town is already taking that are reducing the potential impacts of a natural hazard (i.e. floodplain regulations) to avoid duplicating existing successful efforts.
- ***Master Plan (2003)*** – this comprehensive plan was used to identify major topics and future development plans in Westborough. The plan summarizes current conditions and outlines goals for land use, housing, economic development, natural/cultural resources, public facilities, and traffic/circulation. Based on substantial community input, the plan was valuable for identifying critical infrastructure and for understanding future goals and implementation timetables that relate in many cases to natural hazards.
- ***Massachusetts State Hazard Mitigation Plan (2013)*** - This plan was used to ensure that the town's HMP was consistent with the State's Plan.

After this plan has been approved by both FEMA and the local government, links to the plan will be emailed to all Town staff, boards, and committees, with a reminder to review the plan periodically and work to incorporate its contents, especially the action plan, into other planning processes and documents. In addition, during annual monitoring meetings for the Hazard Mitigation Plan implementation process, the Hazard Mitigation Team will review whether any of these plans are in the process of being updated. If so, the Hazard Mitigation Team will remind people working on these plans, policies, etc., of the Hazard Mitigation plan, and urge them to incorporate the Hazard Mitigation plan into their efforts. The Hazard Mitigation Team will also review current Town programs and policies to ensure that they are consistent with the mitigation strategies described in this plan. The Hazard Mitigation Plan will also be incorporated into updates of the Town's Comprehensive Emergency Management Plan.

8.3 Plan Monitoring and Evaluation

The Town's Emergency Management Director will call meetings of all responsible parties to review plan progress as needed, based on occurrence of hazard events. The public will be notified of these meetings in advance through a posting of the agenda at Town Hall. Responsible parties identified for specific mitigation actions will be asked to submit their reports in advance of the meeting.

Meetings will involve evaluation and assessment of the plan, regarding its effectiveness at achieving the plan's goals and stated purpose. The following questions will serve as the criteria that are used to evaluate the plan:

Plan Mission and Goal

- Is the Plan's stated goal and mission still accurate and up to date, reflecting any changes to local hazard mitigation activities?
- Are there any changes or improvements that can be made to the goal and mission?

Hazard Identification and Risk Assessment

- Have there been any new occurrences of hazard events since the plan was last reviewed? If so, these hazards should be incorporated into the Hazard Identification and Risk Assessment.
- Have any new occurrences of hazards varied from previous occurrences in terms of their extent or impact? If so, the stated impact, extent, probability of future occurrence, or overall assessment of risk and vulnerability should be edited to reflect these changes.
- Is there any new data available from local, state, or Federal sources about the impact of previous hazard events, or any new data for the probability of future occurrences? If so, this information should be incorporated into the plan.

Existing Mitigation Strategies

- Are the current strategies effectively mitigating the effect of any recent hazard events?
- Has there been any damage to property since the plan was last reviewed?
- How could the existing mitigation strategies be improved upon to reduce the impact from recent occurrences of hazards? If there are improvements, these should be incorporated into the plan.

Proposed Mitigation Strategies

- What progress has been accomplished for each of the previously identified proposed mitigation strategies?
- How have any recently completed mitigation strategies affected the Town's vulnerability and impact from hazards that have occurred since the strategy was completed?
- Should the criteria for prioritizing the proposed mitigation strategies be altered in any way?
- Should the priority given to individual mitigation strategies be changed, based on any recent changes to financial and staffing resources, or recent hazard events?

Review of the Plan and Integration with Other Planning Documents

- Is the current process for reviewing the Hazard Mitigation Plan effective? Could it be improved?
- Are there any Town plans in the process of being updated that should have the content of this Hazard Mitigation Plan incorporated into them?

- How can the current Hazard Mitigation Plan be better integrated with other Town planning tools and operational procedures, including the zoning bylaw, the Comprehensive Emergency Management Plan, and the Capital Improvement Plan?

Following these discussions, it is anticipated that the planning team may decide to reassign the roles and responsibilities for implementing mitigation strategies to different Town departments and/or revise the goals and objectives contained in the plan. The team will review and update the Hazard Mitigation Plan every five years.

Public participation will be a critical component of the Hazard Mitigation Plan maintenance process. The Hazard Mitigation Team will hold all meetings in accordance with Massachusetts open meeting laws and the public invited to attend. The public will be notified of any changes to the Plan via the meeting notices board at Town Hall, and copies of the revised Plan will be made available to the public at Town Hall.

8.4 Potential Federal and State Funding Sources

Federal Funding Sources

The FEMA web pages identify a number of funding opportunities. Please refer to <https://www.fema.gov/grants>. Some programs are described briefly below:

Hazard Mitigation Assistance

The HMA grant programs provide funding opportunities for pre- and post-disaster mitigation. While the statutory origins of the programs differ, all share the common goal of reducing the risk of loss of life and property due to Natural Hazards. Brief descriptions of the HMA grant programs can be found below. For more information on the individual programs, or to see information related to a specific Fiscal Year, please click on one of the program links.

Hazard Mitigation Grant Program (HMGP)

HMGP assists in implementing long-term hazard mitigation measures following Presidential disaster declarations. Funding is available to implement projects in accordance with State, Tribal, and local priorities. Please refer to: <http://www.fema.gov/hazard-mitigation-grant-program> for additional information.

HMGP funds may be used to fund projects that will reduce or eliminate the losses from future disasters. Projects must provide a long-term solution to a problem, for example, elevation of a home to reduce the risk of flood damages as opposed to buying sandbags and pumps to fight the flood. In addition, a project's potential savings must be more than the cost of implementing the project. Funds may be used to protect either public or private property or to purchase property that has been subjected to, or is in danger of, repetitive damage. Examples of projects include,

but are not limited to:

- Acquisition of real property for willing sellers and demolition or relocation of buildings to convert the property to open space use
- Retrofitting structures and facilities to minimize damages from high winds, earthquake, flood, wildfire, or other natural hazards
- Elevation of flood prone structures
- Development and initial implementation of vegetative management programs
- Minor flood control projects that do not duplicate the flood prevention activities of other Federal agencies
- Localized flood control projects, such as certain ring levees and floodwall systems, that are designed specifically to protect critical facilities
- Post-disaster building code related activities that support building code officials during the reconstruction process

Pre-Disaster Mitigation Grant Program (PDM)

The PDM Program, authorized by Section 203 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, is designed to assist States, U.S. Territories, Federally-recognized tribes, and local communities in implementing a sustained pre-disaster natural hazard mitigation program. The goal is to reduce overall risk to the population and structures from future hazard events, while also reducing reliance on Federal funding in future disasters. This program awards planning and project grants and provides opportunities for raising public awareness about reducing future losses before disaster strikes. Please refer to <http://www.fema.gov/pre-disaster-mitigation-grant-program> for additional information.

Flood Mitigation Assistance (FMA)

Flood Mitigation Assistance (FMA) provides funds on an annual basis so that measures can be taken to reduce or eliminate risk of flood damage to buildings insured under the National Flood Insurance Program. Please refer to the FMA website: <http://www.fema.gov/flood-mitigation-assistance-grant-program>.

Three types of FMA grants are available to States and communities:

- **Planning Grants** to prepare Flood Mitigation Plans. Only NFIP-participating communities with approved Flood Mitigation Plans can apply for FMA Project grants
- **Project Grants** to implement measures to reduce flood losses, such as elevation, acquisition, or relocation of NFIP-insured structures. States are encouraged to prioritize FMA funds for applications that include repetitive loss properties; these include structures with 2 or more losses each with a claim of at least \$1,000 within any ten-year period since 1978.
- **Technical Assistance Grants** for the State to help administer the FMA program and activities. Up to ten percent (10%) of Project grants may be awarded to States for Technical

Repetitive Flood Claims (RFC)

The Repetitive Flood Claims (RFC) grant program was authorized by the Bunning-Bereuter-Blumenauer Flood Insurance Reform Act of 2004 (P.L. 108–264), which amended the National Flood Insurance Act (NFIA) of 1968 (42 U.S.C. 4001, et al). Please refer to: <https://www.fema.gov/repetitive-flood-claims-grant-program-fact-sheet>

RFC provides funds on an annual basis to reduce the risk of flood damage to individual properties insured under the NFIP that have had one or more claim payments for flood damages. RFC provides up to 100% federal funding for projects in communities that meet the reduced capacity requirements.

Severe Repetitive Loss (SRL)

The Severe Repetitive Loss (SRL) grant program was authorized by the Bunning-Bereuter-Blumenauer Flood Insurance Reform Act of 2004, which amended the National Flood Insurance Act of 1968 to provide funding to reduce or eliminate the long-term risk of flood damage to severe repetitive loss (SRL) structures insured under the National Flood Insurance Program (NFIP). Please refer to: <https://www.fema.gov/media-library/resources-documents/collections/14>

SRL provides funds on an annual basis to reduce the risk of flood damage to residential structures insured under the NFIP that are qualified as severe repetitive loss structures. SRL provides up to 90% federal funding for eligible projects.

Definition: The definition of severe repetitive loss as applied to this program was established in section 1361A of the National Flood Insurance Act, as amended (NFIA), 42 U.S.C. 4102a. An SRL property is defined as a residential property that is covered under an NFIP flood insurance policy and:

- a) That has at least four NFIP claim payments (including building and contents) over \$5,000 each, and the cumulative amount of such claims payments exceeds \$20,000; or
- b) For which at least two separate claims payments (building payments only) have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building.

For both (a) and (b) above, at least two of the referenced claims must have occurred within any ten-year period, and must be greater than 10 days apart.

Purpose: To reduce or eliminate claims under the NFIP through project activities that will result in the greatest savings to the National Flood Insurance Fund (NFIF).

Federal / Non-Federal cost share: 75/25%; up to 90% Federal cost-share funding for projects approved in States, Territories, and Federally-recognized Indian tribes with FEMA-approved Standard or Enhanced Mitigation Plans or Indian tribal plans that include a strategy for mitigating existing and future SRL properties.

Disaster Assistance

Disaster assistance is money or direct assistance to individuals, families and businesses in an area whose property has been damaged or destroyed and whose losses are not covered by insurance. It is meant to help with critical expenses that cannot be covered in other ways. This assistance is not intended to restore damaged property to its condition before the disaster. While some housing assistance funds are available through our Individuals and Households Program, most disaster assistance from the Federal government is in the form of loans administered by the Small Business Administration.

Disaster Assistance Available from FEMA

In the event of a Declaration of Disaster, assistance from FEMA is grouped in 3 categories:

- A. Housing Needs
- B. Other than Housing Needs
- C. Additional Services

A. Housing Needs

- **Temporary Housing** (a place to live for a limited period of time): Money is available to rent a different place to live, or a government provided housing unit when rental properties are not available.
- **Repair**: Money is available to homeowners to repair damage from the disaster to their primary residence that is not covered by insurance. The goal is to make the damaged home safe, sanitary, and functional.
- **Replacement**: Money is available to homeowners to replace their home destroyed in the disaster that is not covered by insurance. The goal is to help the homeowner with the cost of replacing their destroyed home.
- **Permanent Housing Construction**: Direct assistance or money for the construction of a home. This type of help occurs only in insular areas or remote locations specified by FEMA, where no other type of housing assistance is possible.

B. Other than Housing Needs

Money is available for necessary expenses and serious needs caused by the disaster, including:

- Disaster-related medical and dental costs.
- Disaster-related funeral and burial cost.
- Clothing; household items (room furnishings, appliances); tools (specialized or protective clothing and equipment) required for your job; necessary educational materials (computers, school books, supplies)
- Fuels for primary heat source (heating oil, gas).
- Clean-up items (wet/dry vacuum, dehumidifier).
- Disaster damaged vehicle.
- Moving and storage expenses related to the disaster (moving and storing property to avoid additional disaster damage while disaster-related repairs are being made to the home).
- Other necessary expenses or serious needs as determined by FEMA.
- Other expenses that are authorized by law.

C. Additional Services

- Crisis Counseling
- Disaster Unemployment Assistance
- Legal Services
- Special Tax Considerations

Assistance to Firefighters Grants

The FEMA Assistance to Firefighters Grants (AFG) program provides funds to equip and train emergency personnel to recognized standards, enhance operations efficiencies, foster interoperability, and support community resilience. Under AFG, funds may be available for equipment, vehicles and/or training that can be used to mitigate and/or respond to wildfire-related hazards. AFG also has a Fire Prevention and Safety (FPS) component which funds public outreach programs and prevention activities, which can emphasize wildfire mitigation. Please refer to: <https://www.fema.gov/welcome-assistance-firefighters-grant-program>.

Disaster Loans Available from the Small Business Administration

The U.S. Small Business Administration (SBA) can make federally subsidized loans to repair or replace homes, personal property or businesses that sustained damages not covered by insurance. The Small Business Administration can provide three types of disaster loans to qualified homeowners and businesses:

- home disaster loans to homeowners and renters to repair or replace disaster- related damages to home or personal property (please refer to: <https://www.sba.gov/loans-grants/see-what-sba-offers/sba-loan-programs/disaster-loans/types-disaster-loans/home-and-personal-property-loans>)

- business physical disaster loans to business owners to repair or replace disaster- damaged property, including inventory, and supplies (please refer to: <https://www.sba.gov/loans-grants/see-what-sba-offers/sba-loan-programs/disaster-loans/types-disaster-loans/business-physical-disaster-loans>); and
- economic injury disaster loans, which provide capital to small businesses and to small agricultural cooperatives to assist them through the disaster recovery period (please refer to: <https://www.sba.gov/loans-grants/see-what-sba-offers/sba-loan-programs/disaster-loans/types-disaster-loans/economic-injury-disaster-loans>).

For many individuals the SBA disaster loan program is the primary form of disaster assistance.

Disaster Assistance from Other Organizations and Entities

[DisasterAssistance.gov](https://www.DisasterAssistance.gov) is a secure, user-friendly U.S. Government web portal that consolidates disaster assistance information in one place. If you need assistance following a presidentially declared disaster— which has been designated for individual assistance— you can now go to [DisasterAssistance.gov](https://www.DisasterAssistance.gov) to register online. Local resource information to help keep citizens safe during an emergency is also available. Currently, 17 U.S. Government agencies, which sponsor almost 60 forms of assistance, contribute to the portal.

[DisasterAssistance.gov](https://www.DisasterAssistance.gov) speeds the application process by feeding common data to multiple online applications. Application information is shared only with those agencies you identify and is protected by the highest levels of security. [DisasterAssistance.gov](https://www.DisasterAssistance.gov) will continue to expand to include forms of assistance available at the federal, state, tribal, regional and local levels, with a projected completion date of 2014. Through www.DisasterAssistance.gov you have the ability to:

- Determine the number and forms of assistance you may be eligible to receive by answering a brief series of questions or start the individual assistance registration process immediately
- Apply for FEMA assistance and be referred to the Small Business Administration for loans through online applications
- Choose to have your Social Security benefits directed to a new address
- Access your federal student loan account information
- Receive referral information on forms of assistance that do not yet have online applications
- Access a call center in the event you do not have Internet access to ensure you can still register for assistance
- Check the progress and status of your applications online.
- Identify resources and services for individuals, families and businesses needing disaster assistance during all phases of an emergency situation
- Identify resources to help locate family members and pets
- Access assistance from the Department of State if you are affected by a disaster while traveling abroad

- Find information on disaster preparedness and response

Federal Funding Summary Table

The following is a summary of the programs which are the primary source for federal funding of hazard mitigation projects and activities in Massachusetts:

Table 29

Program	Type of Assistance	Availability	Managing Agency	Funding Source
National Flood Insurance Program (NFIP)	Pre-Disaster Insurance	Any time (pre & post disaster)	DCR Flood Hazard Management Program	Property Owner, FEMA
Community Rating System (CRS) (Part of the NFIP)	Flood Insurance Discounts	Any time (pre & post disaster)	DCR Flood Hazard Management Program	Property Owner
Flood Mitigation Assistance (FMA) Program	Cost share grants for pre- disaster planning & projects	Annual pre-disaster grant program	MEMA	75% FEMA/ 25% non- federal
Hazard Mitigation Grant Program (HMGP)	Post-disaster Cost-Share Grants	Post disaster program	MEMA	75% FEMA/ 25% non- federal
Pre-Disaster Mitigation Program	National, competitive grant program for projects & planning	Annual, pre-disaster mitigation program	MEMA	75% FEMA/ 25% non- federal
Severe Repetitive Loss	For SRL structures insured under the NFIP.	Annual	MEMA	Authorized up to \$40 million for each fiscal year 2005 through 2009
Assistance to Firefighters Grants (AFG)	Training & equipment for wildfire-related hazards	Annual	FEMA	FEMA
Small Business Administration (SBA) Mitigation Loans	Pre- & Post- disaster loans to qualified applicants	Ongoing	MEMA	Small Business Administration
Public Assistance	Post-disaster aid to state & local governments	Post Disaster	MEMA	FEMA/ plus a non-federal share

For a list of additional potential funding sources, please refer also to Table 17-7 on Pages 545-8 of the 2013 State Hazard Mitigation Plan:

<http://www.mass.gov/eopss/docs/mema/resources/plans/state-hazard-mitigation-plan/massachusetts-state-hazard-mitigation-plan.pdf>.

State Funding Sources

The Commonwealth of Massachusetts provides matching FEMA assistance. This means that, following Presidential disaster declarations, the state may contribute a portion of the 25% non-federal share for federal Infrastructure Support funds. Since 1991, the state has contributed nearly \$20 million to match FEMA's funding following declared Presidential disasters. Other State funding sources include the following:

Special Appropriations and Legislative Earmarks

Although there is no separate state disaster relief fund in Massachusetts, the state legislature may enact special appropriations for those communities sustaining damages following a natural disaster that are not large enough for a Presidential disaster declaration. Since 1991, Massachusetts has issued 20 major disaster declarations. Additionally, individual legislators may seek specific project funding for projects through the legislative budgeting and appropriations process.

State Revolving Fund

This statewide loan program through the Executive Office of Environmental Affairs assists communities in funding local stormwater management projects which help to minimize and/or eliminate flooding in poor drainage areas.

Chapter 90 Funds

This statewide program reimburses communities for roadway projects, such as resurfacing and related work and other work incidental to the above such as preliminary engineering including State Aid/Consultant Design Agreements, right-of-way acquisition, shoulders, side road approaches, landscaping and tree planting, roadside drainage, structures (including bridges), sidewalks, traffic control and service facilities, street lighting (excluding operating costs), and for such other purposes as the Department may specifically authorize. Maintaining and upgrading critical infrastructure and evacuation routes is an important component of hazard mitigation.

Community Development Block Grant (CDBG)

CDBG remains the principal source of revenue for communities to use in identifying solutions to address physical, economic, and social deterioration in lower-income neighborhoods and communities. While primarily a housing and community development program administered through the Executive Office of Housing and Community Development (EOHCD), the program can also fund the rehabilitation of municipal buildings such as town halls, which in many cases, also serve as Emergency Operations Centers for their communities.

State Land Acquisition & Conservation Program

Through the Massachusetts Executive Office of Energy and Environmental Affairs, this annual

program purchases private property for open space, wetland protection and floodplain preservation purposes. For instance, in 1998, the state set an ambitious goal of protecting 200,000 acres of open space in the Commonwealth by 2010. In August 2001, less than three years later, the state announced that the Commonwealth and its land protection partners had reached the halfway mark in achieving that goal - 100,000 acres. Updated information may be found on the website of the Executive Office of Energy and Environmental Affairs Open Space Protection program at <http://www.mass.gov/envir/openspace/default.htm>.

Dams & Levees Program

EEA funds projects for the repair and removal of dams, levees, seawalls, and other forms of inland and coastal flood control. In FY 2016, the maximum award for any one application was \$1,000,000 for dams and levees and \$3,000,000 for seawalls and other coastal foreshore protection. A minimum financial match of 25% of total funds requested is required. For additional information, please refer to <http://www.mass.gov/eea/waste-mgmt-recycling/water-resources/preserving-water-resources/water-laws-and-policies/water-laws/draft-regs-re-dam-and-sea-wall-repair-or-removal-fund.html>.

Major Flood Control Projects

The state provides half of the non-federal share of the costs of major flood control projects developed in conjunction with the U.S. Army Corps of Engineers. This program is managed by DCR.

Flood Control Dams

Natural Resource Conservation Service (NRCS), manages the Flood Control Dams Program, (PL566), which funds states in the operation and maintenance of the 25 PL566 flood control dams located on state property. This program also includes technical assistance and other smaller services from the NRCS and partners.

Flood Hazard Management Program Staff Funding

The state provides the 25% non-federal share for FEMA's funding under the Community Assistance Program - State Support Services Element (CAP-SSSE). CAP-SSSE funding, and the state match supports the Flood Hazard Management Program (FHMP) within the Department of Conservation and Recreation. The FHMP works with FEMA to coordinate the National Flood Insurance Program throughout Massachusetts, providing technical assistance to participating communities, professionals.

MassWorks Infrastructure Program

The MassWorks Infrastructure Program provides a one-stop shop for municipalities and other eligible public entities seeking public infrastructure funding to support economic development and job creation. Although not specific to natural hazards per se, these infrastructure

enhancements under MassWorks could also address identified needs for hazard mitigation. The MassWorks Infrastructure Program is administered by the Executive Office of Housing and Economic Development, in cooperation with the Department of Transportation and Executive Office for Administration & Finance. Please refer to <http://www.mass.gov/hed/economic/eohed/pro/infrastructure/massworks/> for additional information.

Weatherization Assistance Program

The Weatherization Assistance Program is funded each year by the U.S. Department of Energy's Office of Energy Efficiency & Renewable. The extent of services to be provided depends on available funding. The program is intended to help low-income homeowners and renters lower their energy cost and reduce the potential impact from severe weather events. Weatherization service agencies throughout Massachusetts run the Weatherization Assistance Program. Please refer to <http://energy.gov/eere/wipo/weatherization-assistance-program> for additional information.

APPENDICES

- A. Maps**
- B. Public Survey Results**
- C. Planning Team & Public Meetings**
- D. Certificate of Adoption**
- E. Glossary**